

# Bingham County, Idaho

Financial Statements and  
Supplementary Information

Year ended September 30, 2018

**WIPFLi**<sup>LLP</sup>  
CPAs and Consultants

# Bingham County, Idaho

## Contents

September 30, 2018

---

|  |       |
|--|-------|
| <b>MANAGEMENT’S DISCUSSION AND ANALYSIS</b> .....  | 1-8   |
| <b>INDEPENDENT AUDITOR’S REPORT</b> .....  | 9-10  |
| <b>BASIC FINANCIAL STATEMENTS</b>  |       |
| Government-wide Statement of Net Position .....  | 11    |
| Statement of Activities .....  | 12-13 |
| Balance Sheet<br>Governmental Funds .....  | 14-15 |
| Reconciliation of the Governmental Funds Balance Sheet<br>to the Statement of Net Position .....                                     | 16    |
| Statement of Revenues, Expenditures, and Changes in Fund Balances<br>Governmental Funds .....  | 17-18 |
| Reconciliation of the Governmental Funds Revenues, Expenditures,<br>and Changes in Fund Balance to the Statement of Activities ..... | 19    |
| Statement of Net Position - Proprietary Funds .....  | 20    |
| Statement of Revenues, Expenditures, and Changes in Net Position<br>Proprietary Funds .....  | 21    |
| Statement of Cash Flows - Proprietary Funds .....  | 22-23 |
| Statement of Net Position<br>Fiduciary Funds .....   | 24    |
| Statement of Changes in Net Position<br>Fiduciary Funds – Private Purpose Trust Funds .....  | 25    |
| Notes to Financial Statements .....  | 26-45 |
| <b>REQUIRED SUPPLEMENTARY INFORMATION</b>  |       |
| Infrastructure Assets Reported Using the Modified Approach .....   | 46-48 |
| Statement of Revenues, Expenditures, and Changes in Fund Balance<br>Budget to Actual<br>Governmental Funds .....                     | 49-53 |
| Pension Plan Required Supplementary Information .....  | 54-55 |
| Notes to Required Supplementary Information .....  | 56    |

# Bingham County, Idaho

## Contents

September 30, 2018

---

### OTHER FINANCIAL INFORMATION

|  |       |
|--|-------|
| All Nonmajor Funds<br>Combining Balance Sheet.....   | 57    |
| All Nonmajor Funds<br>Combining Statement of Revenues, Expenditures, and Changes in Fund Balances.....                                     | 58    |
| All Fiduciary Fund Types - Private Purpose Trust Funds<br>Combining Balance Sheet.....   | 59-60 |
| All Fiduciary Fund Types - Private Purpose Trust Funds<br>Combining Statement of Revenues, Expenditures, and Changes in Fund Balance ..... | 61-62 |

### SINGLE AUDIT SECTION

|   |       |
|---|-------|
| Independent Auditor's Report on Internal Control over Financial Reporting<br>and on Compliance and Other Matters Based on an Audit of Financial<br>Statements Performed in Accordance with <i>Government Auditing Standards</i> ..... | 63-64 |
| Independent Auditor's Report on Compliance for Each Major Federal<br>Program and Report on Internal Control over Compliance<br>Required by the Uniform Guidance .....   | 65-66 |
| Schedule of Findings and Questioned Costs.....  | 67-68 |
| Schedule of Expenditures of Federal Awards.....   | 69    |
| Notes to Schedule of Expenditures of Federal Awards .....   | 70    |
| Summary Schedule of Prior Audit Findings .....  | 71    |

# Bingham County, Idaho

## Management's Discussion and Analysis September 30, 2018

---

This discussion and analysis of Bingham County, Idaho's (the County) financial performance provides an overall review of the County's financial activities for the fiscal year ended September 30, 2018. The intent of the discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the basic financial statements to enhance their understanding of the County's financial performance.

### FINANCIAL HIGHLIGHTS

- The assets of the Bingham County, Idaho exceeded its liabilities at the close of fiscal year 2018 by \$20,974,258 (net position). Of this amount, \$7,645,850 (unrestricted net position) may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's total net position increased by \$2,004,852 in comparison with the prior year mainly due to normal governmental revenues in excess of expenditures. In addition, the new GASB 75 standards for other post-employment benefits created an additional liability that changed beginning net position and unrestricted net position information.
- As of the close of fiscal year 2018, Bingham County, Idaho's governmental funds reported combined ending fund balances of \$10,042,121, an increase of \$1,494,960 in comparison with the prior year. Approximately \$5,906,837 of this total amount is available for spending at the County's discretion (unassigned fund balance).
- As of the close of fiscal year 2018, Bingham County, Idaho's proprietary funds reported combined ending net position of \$3,782,005, an increase of \$358,144 in comparison with the prior year.
- At the end of fiscal year 2018, unassigned fund balance for the General Fund was \$1,345,741.
- During fiscal year 2018, the County paid down the remaining \$130,753 on prior capital lease obligations.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this annual report consists of three parts: Management's Discussion and Analysis, the Basic Financial Statements, and Required Supplementary Information. The Management's Discussion and Analysis is intended to serve as an introduction to the County's basic financial statements.

#### **Government-Wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of Bingham County, Idaho's finances in a manner similar to a private-sector business.

The *statement of net position* presents information on all of Bingham County, Idaho's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

# Bingham County, Idaho

## Management's Discussion and Analysis September 30, 2018

---

Both of the government-wide financial statements distinguish functions of Bingham County, Idaho that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities.)

The governmental activities of Bingham County, Idaho include general government, public safety, public works, health and sanitation, culture and recreation, education, and economic development. The County has two business-type activities including Solid Waste and 911 Emergency Communication.

### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Bingham County, Idaho, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Bingham County, Idaho can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Bingham County, Idaho maintains five major individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in balances for the General Fund, Justice, Road and Bridge, Road and Bridge Special Projects, and Payment in Lieu of Taxes which are major governmental funds.

Bingham County, Idaho adopts an annual appropriated budget for all of its governmental funds. A budgetary comparison statement has been provided to demonstrate compliance with this budget for the major funds.

Proprietary Funds. Proprietary funds are used to account for the County's business-type activities. The two major proprietary funds are the Solid Waste and 911 Emergency Communication Funds.

Fiduciary Funds. Bingham County, Idaho maintains two types of fiduciary funds, private purpose trust funds and agency funds. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the County's programs.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

# Bingham County, Idaho

## Management's Discussion and Analysis September 30, 2018

---

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$20,974,357 as of September 30, 2018.

The largest portion of the County's net position is reflected in its net investment in capital assets (e.g., land, infrastructure, buildings, machinery, and equipment.) The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, if any, it should be noted that the resources needed to repay this debt, if any, must be provided from other sources, since the capital assets themselves cannot be used to liquidate those liabilities.

The following table provides a summary of the County's net position as of September 30, 2018, compared to 2017:

|                                  | <u>2018</u>       | <u>2017</u><br>(As restated) |
|----------------------------------|-------------------|------------------------------|
| Assets                           |                   |                              |
| Current and other assets         | <b>15,070,133</b> | 13,326,251                   |
| Capital assets                   | <b>13,328,408</b> | 13,485,103                   |
| Total assets                     | <b>28,398,541</b> | 26,811,354                   |
| Deferred outflows of resources   |                   |                              |
| Related to pensions              | <b>1,044,049</b>  | 1,080,701                    |
| Liabilities                      |                   |                              |
| Current and other liabilities    | <b>1,567,860</b>  | 1,586,004                    |
| Pension plan payable             | <b>4,641,287</b>  | 5,043,135                    |
| Other long-term liabilities      | <b>1,392,883</b>  | 1,537,011                    |
| Total liabilities                | <b>7,602,030</b>  | 8,166,150                    |
| Deferred inflows of resources    |                   |                              |
| Related to pensions              | <b>866,203</b>    | 756,499                      |
| Net position                     |                   |                              |
| Net investment in capital assets | <b>13,328,408</b> | 13,354,350                   |
| Unrestricted                     | <b>7,645,850</b>  | 5,615,056                    |
| Total net position               | <b>20,974,258</b> | 18,969,406                   |

There is no portion of the County's net position that is considered restricted. Restricted net assets are resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$7,645,950, may be used to meet the government's ongoing obligations to citizens and creditors.

The net position of the County, as a whole, increased \$2,004,850 from \$18,969,406 (as restated) at September 30, 2017, to \$20,974,258 at September 30, 2018.

# Bingham County, Idaho

## Management's Discussion and Analysis September 30, 2018

The following table shows the changes in net position for fiscal years 2018 and 2017.

|                                     | <b>2018</b>         | 2017         | <b>2018</b>          | 2017          |
|-------------------------------------|---------------------|--------------|----------------------|---------------|
|                                     | <b>Governmental</b> | Governmental | <b>Business-type</b> | Business-type |
|                                     | <b>Activities</b>   | Activities   | <b>Activities</b>    | Activities    |
| <b>Revenues</b>                     |                     |              |                      |               |
| Program revenues                    |                     |              |                      |               |
| Charges for services                | <b>2,300,842</b>    | 2,187,906    | <b>2,818,190</b>     | 2,439,153     |
| Operating grants and contributions  | <b>6,985,184</b>    | 6,306,312    | <b>118,369</b>       | 96,785        |
| General revenues                    |                     |              |                      |               |
| Property taxes                      | <b>13,035,750</b>   | 12,244,708   |                      |               |
| Public service taxes                | <b>2,959,536</b>    | 2,774,856    |                      |               |
| Intergovernmental revenues          | <b>813,867</b>      | 797,261      |                      |               |
| Earnings on investments             | <b>236,614</b>      | 229,492      |                      |               |
| Miscellaneous                       | <b>27,129</b>       | 67,249       |                      |               |
| Total revenues                      | <b>26,358,922</b>   | 24,607,784   | <b>2,936,559</b>     | 2,535,938     |
| <b>Expenses</b>                     |                     |              |                      |               |
| General government                  | <b>7,158,522</b>    | 6,733,229    |                      |               |
| Public safety                       | <b>8,207,263</b>    | 8,244,859    |                      |               |
| Public works                        | <b>5,872,043</b>    | 5,349,726    |                      |               |
| Health and sanitation               | <b>2,407,528</b>    | 2,546,245    |                      |               |
| Culture and recreation              | <b>318,618</b>      | 344,665      |                      |               |
| Education                           | <b>47,400</b>       | 51,601       |                      |               |
| Conservation/economic development   | <b>641,934</b>      | 647,655      |                      |               |
| Capital outlay                      | <b>38,906</b>       | 427,639      |                      |               |
| Solid waste                         |                     |              | <b>1,919,699</b>     | 1,810,654     |
| 911 Emergency communication         |                     |              | <b>658,716</b>       | 452,649       |
| Interest on long-term debt          |                     | 6,422        |                      |               |
| Total expenses                      | <b>24,692,214</b>   | 24,352,041   | <b>2,578,415</b>     | 2,263,303     |
| Revenues over (under) expenses      | <b>1,666,708</b>    | 255,743      | <b>358,144</b>       | 272,635       |
| Other, special items, and transfers |                     |              |                      |               |
| Transfers in (out)                  | <b>(20,000)</b>     | 1,086        |                      |               |
| Change in net position              | <b>1,646,708</b>    | 256,829      | <b>358,144</b>       | 272,635       |

Governmental activities increased the County's net position by \$1,646,708 in fiscal year 2018 and increased by \$256,829 in 2017.

Property taxes account for the largest revenue source for the County. Property taxes totaled \$13,035,750 and \$12,244,708 in 2018 and 2017, representing approximately 49.5% and 49.8% respectively, of total County revenues from governmental activities.

# Bingham County, Idaho

## Management's Discussion and Analysis September 30, 2018

The following table shows the County's cost of services and net cost of services for fiscal year 2018.

|                                   | <u>Total Cost<br/>of Services</u> | <u>Net Cost<br/>of Services</u> |
|-----------------------------------|-----------------------------------|---------------------------------|
| <b>Governmental Activities</b>    |                                   |                                 |
| General government                | 7,158,522                         | 4,915,475                       |
| Public safety                     | 8,207,263                         | 7,301,073                       |
| Public works                      | 5,872,043                         | 762,063                         |
| Health and sanitation             | 2,407,528                         | 1,604,837                       |
| Culture and recreation            | 318,618                           | 173,697                         |
| Education                         | 47,400                            | (31,797)                        |
| Conservation/economic development | 641,934                           | 641,934                         |
| Capital outlay                    | 38,906                            | 38,906                          |
| Total governmental activities     | <u>24,692,214</u>                 | <u>15,406,188</u>               |
| <b>Business-type Activities</b>   |                                   |                                 |
| Solid waste                       | 1,919,699                         | 428,895                         |
| 911 Emergency communication       | 658,716                           | (70,751)                        |
|                                   | <u>2,578,415</u>                  | <u>358,144</u>                  |

Charges for services, operating grants, and contributions of \$9,286,026 are received and used to fund the general government expenses of the County. The remaining \$15,406,188 in general government expenses is funded by property taxes, public service taxes, intergovernmental revenues, and other revenue sources.

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

**Governmental Funds.** The County uses governmental funds to provide information on near-term receipts, disbursements, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of September 30, 2018, the County's governmental funds reported combined ending fund balances of \$10,042,121, an increase of \$1,494,960 in comparison with the prior year. Approximately 58.8% of this total amount, \$5,906,837, constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is restricted, committed, or assigned to indicate that it is not available for new spending because it has already been obligated for a variety of governmental purposes.

The General Fund is the chief operating fund of the County. At September 30, 2018, unassigned fund balance of the General Fund was \$1,345,741, while total fund balance is \$1,345,741. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures.

The fund balance of the County's General Fund increased by \$491,651 during the current fiscal year.



# Bingham County, Idaho

Management's Discussion and Analysis  
September 30, 2018

---

**Budgetary Highlights.** By state statute, the Board of County Commissioners adopts the annual operating budget for the County effective the first day of October. The budget was not amended during 2018.

## CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital Assets.** The County's investment in capital assets for its governmental and business-type activities as of September 30, 2018, amounts to \$13,328,408 (net of accumulated depreciation.) Capital assets include land, infrastructure, buildings, improvements other than buildings, machinery and equipment, and when applicable, construction in process.

Major capital transactions during the year were for the purchase of several road construction trucks and associated equipment, the purchase of several vehicles for the sheriff's department (in connection with the termination of their lease agreements), plus additional equipment and remodels for various departments. Additional information about the County's capital assets can be found in Note D of the financial statements.

The County has adopted an allowable alternative to reporting depreciation for its road network. Under this alternative method, referred to as the "modified approach," the County must maintain an asset management system and demonstrate that its highways and roads are being preserved at or above condition levels established by County policy. Infrastructure assets accounted for under the modified approach are not depreciated and maintenance and preservation costs are expensed.

The Bingham County Road and Bridge department manages its road network using a rating system. This system uses a measurement scale that considers the condition of the roads as denoted by pavement condition. During fiscal year 2017, the County switched to using the Paser Manual for asphalt road condition evaluation. This system rates paved roads on a scale from 10 (Excellent) to 1 (Failed). Prior to fiscal year 2017, the conditions were as follows: A paved road is considered to be in "A" or "Excellent" condition when it is new, in "B" or "Good" condition when only chip seals are required, in "C" or "Fair" condition when maintenance more than chip sealing is required, in "D" or "Poor" condition when it is uneven to drive on (overlay, etc.), and in "F" or "Failed" condition when it needs gravel, shoulders, widening, etc. and in "O" condition for all others.

It is Bingham County Road and Bridge's goal to maintain at least 50% of its road network at a category level of Fair or above, and allow no more than 10% at a category level of Failed. In order to achieve a complete condition assessment of all County roads within a period of three years, condition assessments are performed on approximately one-third of the roads annually. The most recent condition assessment, completed in 2015 and updated in fiscal year 2017, shows that 100.00% of the County's roads were in Fair or better condition.

Comparisons with the prior year reflected changes in assessment levels. Between the Road and Bridge and Road and Bridge – Special Projects funds, \$6,501,064 was budgeted to maintain eligible infrastructure assets and \$6,050,683 was spent.

# Bingham County, Idaho

## Management's Discussion and Analysis September 30, 2018

The costs of construction and maintenance needed to maintain and replace aging and deteriorating infrastructure are reflected in the following table.

|                            | <u>Increased (decreased) costs for Road Departments</u> |             |                   |
|----------------------------|---|-------------|-------------------|
|                            | <u>2018</u>   | <u>2017</u> | <u>Difference</u> |
| Road Oil CRS2 (per ton)    |   | 340         |                   |
| Road Oil CMS2 (per ton)    | <b>365</b>  |             | 25                |
| Diesel (per gal w/o taxes) | <b>2.54</b>   | 1.82        | .72               |
| Gasoline (per gal w taxes) | <b>2.42</b>   | 1.92        | .50               |

**Debt Administration.** At September 30, 2018 and 2017, the County had no general obligation debt outstanding.

|                        | <u>2018</u>    | <u>2017</u> |
|------------------------|----------------|-------------|
| Compensated absences   | <b>395,853</b> | 399,346     |
| Capital leases         |                | 130,753     |
| Landfill closure costs | <b>493,421</b> | 521,221     |
| Total                  | <b>889,274</b> | 1,051,320   |

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County is continuing to build and strengthen its tax base and economy not only by expanding existing businesses, but by attracting new businesses. New home construction is increasing and the County is optimistic that new subdivisions will bring new businesses and residents. Because of sound financial planning, good judgment, and restraint, County leadership has positioned itself to be able to continue to provide quality services as well as continue to work on planned capital improvements. In short, we are cautiously optimistic in our economic outlook for 2019.

### CURRENT FINANCIAL ISSUES AND CONCERNS

Bingham County was created in 1885 and is located in southeastern Idaho and serves the cities of Blackfoot, Shelley, Firth, Atomic City, Basalt, and Aberdeen as well as surrounding rural unincorporated communities. Blackfoot serves as the county seat. Rich volcanic soil and access to irrigation from the Snake and Blackfoot Rivers have made Bingham County a productive agriculturally based county. Although the County economy depends heavily on agriculture, the proximity to the Idaho National Laboratory, the Fort Hall Indian Reservation, and two larger cities, Idaho Falls to the north and Pocatello to the south, provide a wide variety of employment opportunities.

The population for Bingham County was estimated at 45,927 for 2017 with the average unemployment rate at 2.7%. Real and personal property tax assessments, based on net taxable value, increased from \$1,894,004,451 in 2017 to \$1,994,813,539 in 2018. Tax collections remain stable.

Government employment provides 30% of the jobs in the County because of Idaho's State Hospital South, University of Idaho Agriculture Experiment Station, local school districts, cities, and Bingham County.

# **Bingham County, Idaho**

Management's Discussion and Analysis  
*September 30, 2018*

---

Major non-governmental employers in the area include Basic American Foods, Bingham Memorial Hospital, Idaho Supreme Potatoes, Premier Technology, Spudnik Equipment, Wada Farms, Golden Valley Natural, Glanbia Foods, Walmart, and Shoshone Bannock Tribal Enterprises. Premier Technology, Spudnik Equipment, and First American Title have their headquarters in Bingham County.

Patriot Field, a veteran's memorial park across from the courthouse dedicated in 2016, continues to draw visitors and community members. The nearly two acre park with nine flag poles, walking paths and memorial wall is a tribute to the veterans of Bingham County. The project was funded with county funds matched with funds from the Blackfoot Urban Renewal Agency.

The County continues to maintain a healthy financial position using conservative financial management principles. County leadership has positioned itself to be able to continue to provide quality services and to work on planned capital improvements.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Pamela W. Eckhardt, Clerk, Bingham County, 501 N. Maple, Room 107, Blackfoot, Idaho 83221 (208) 782-3160.



## INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners  
Bingham County, Idaho  
Blackfoot, Idaho

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Bingham County, Idaho, (the County) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Bingham County, Idaho as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States.

### ***Other Matters – Change in Accounting Principle***

As discussed in Note T to the financial statements, in 2018 the County implemented new accounting guidance, GASB 75; Accounting and Financial Reporting for Postemployment Benefits other than Pensions. Our opinion is not modified with respect to this matter.

***Other Matters - Required Supplementary Information***

Accounting principles generally accepted in the United States require that the management’s discussion and analysis, budgetary comparison information, and other required supplementary information on pages 1 through 8 and pages 46 through 56 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Matters - Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County’s basic financial statements. The combining and individual nonmajor fund financial statements and other schedules listed in the table of contents and the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and other schedules listed in the table of contents and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the combining and individual nonmajor fund financial statements and other schedules listed in the table of contents and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 21, 2019, on our consideration of the County’s internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County’s internal control over financial reporting and compliance.



Wipfli LLP  
CPAs and Consultants

Idaho Falls, Idaho  
May 21, 2019

# Bingham County, Idaho

## Government-wide Statement of Net Position September 30, 2018

|                                       | Primary Government         |                             | Total      |
|---------------------------------------|----------------------------|-----------------------------|------------|
|                                       | Governmental<br>Activities | Business-type<br>Activities |            |
| <b>ASSETS</b>                         |                            |                             |            |
| Cash and investments                  | 9,107,608                  | 3,097,352                   | 12,204,960 |
| Receivables                           |                            |                             |            |
| Property taxes                        | 344,127                    |                             | 344,127    |
| Intergovernmental                     | 2,203,036                  |                             | 2,203,036  |
| Other                                 | 243,194                    | 74,717                      | 317,911    |
| Capital assets                        |                            |                             |            |
| Land and infrastructure               | 4,091,237                  | 99,150                      | 4,190,387  |
| Depreciable assets, net               | 7,636,309                  | 1,501,712                   | 9,138,021  |
| Total assets                          | 23,625,511                 | 4,772,931                   | 28,398,442 |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b> |                            |                             |            |
| Related to pensions                   | 988,939                    | 55,110                      | 1,044,049  |
| <b>LIABILITIES</b>                    |                            |                             |            |
| Current liabilities                   |                            |                             |            |
| Accounts payable                      | 1,017,455                  | 248,379                     | 1,265,834  |
| Accrued salaries and benefits         | 288,921                    | 13,105                      | 302,026    |
| Noncurrent liabilities                |                            |                             |            |
| Due within one year                   |                            |                             |            |
| Compensated absences                  | 395,853                    |                             | 395,853    |
| Due in more than one year             |                            |                             |            |
| Pension plan payable                  | 4,395,291                  | 245,996                     | 4,641,287  |
| Other post employment benefits        | 503,609                    |                             | 503,609    |
| Landfill closure costs                |                            | 493,421                     | 493,421    |
| Total liabilities                     | 6,601,129                  | 1,000,901                   | 7,602,030  |
| <b>DEFERRED INFLOWS OF RESOURCES</b>  |                            |                             |            |
| Related to pensions                   | 821,068                    | 45,135                      | 866,203    |
| <b>NET POSITION</b>                   |                            |                             |            |
| Net investment in capital assets      | 11,727,546                 | 1,600,862                   | 13,328,408 |
| Unrestricted                          | 5,464,707                  | 2,181,143                   | 7,645,850  |
| Total net position                    | 17,192,253                 | 3,782,005                   | 20,974,258 |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Activities  
For the Year Ended September 30, 2018

| Functions / Programs              | Expenses   | Program Revenues        |  |  |
|-----------------------------------|------------|-------------------------|--|--|
|                                   |            | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions |
| <b>Governmental activities</b>    |            |                         |  |  |
| General government                | 7,158,522  | 1,210,573               | 1,032,474                                |  |
| Public safety                     | 8,207,263  | 590,214                 | 315,976                                  |  |
| Public works                      | 5,872,043  | 34,774                  | 5,075,206                                |  |
| Health and sanitation             | 2,407,528  | 412,074                 | 390,617                                  |  |
| Culture and recreation            | 318,618    | 53,207                  | 91,714                                   |  |
| Education                         | 47,400     |                         | 79,197                                   |  |
| Conservation/economic development | 641,934    |                         |  |  |
| Capital outlay                    | 38,906     |                         |  |  |
| Total governmental activities     | 24,692,214 | 2,300,842               | 6,985,184                                | 0                                      |
| <b>Business-type activities</b>   |            |                         |  |  |
| Solid waste                       | 1,919,699  | 2,283,545               | 65,049                                   |  |
| 911 emergency communications      | 658,716    | 534,645                 | 53,320                                   |  |
| Total business-type activities    | 2,578,415  | 2,818,190               | 118,369                                  | 0                                      |
| Total primary government          | 27,270,629 | 5,119,032               | 7,103,553                                | 0                                      |

General revenues  
 Property taxes  
 Public service taxes  
 Grants not restricted to specific programs  
 Earnings on investments  
 Miscellaneous and contributions  
 Transfers

Total general revenues

Change in net position

Net position - beginning

Adjustment to beginning balance for GASB 75

Net position - ending

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Activities  
For the Year Ended September 30, 2018

| Net Revenue (Expense) and Changes in Net Position |                             |              |
|---|-----------------------------|--------------|
| Governmental<br>Activities                        | Business-type<br>Activities | Total        |
| (4,915,475)                                       |                             | (4,915,475)  |
| (7,301,073)                                       |                             | (7,301,073)  |
| (762,063)   |                             | (762,063)    |
| (1,604,837)                                       |                             | (1,604,837)  |
| (173,697)   |                             | (173,697)    |
| 31,797  |                             | 31,797       |
| (641,934)   |                             | (641,934)    |
| (38,906)  |                             | (38,906)     |
| (15,406,188)                                      | 0                           | (15,406,188) |
|   | 428,895                     | 428,895      |
|   | (70,751)                    | (70,751)     |
| 0   | 358,144                     | 358,144      |
| (15,406,188)                                      | 358,144                     | (15,048,044) |
| 13,035,750  |                             | 13,035,750   |
| 2,959,536   |                             | 2,959,536    |
| 813,867   |                             | 813,867      |
| 236,614   |                             | 236,614      |
| 27,129  |                             | 27,129       |
| (20,000)  |                             | (20,000)     |
| 17,052,896  | 0                           | 17,052,896   |
| 1,646,708   | 358,144                     | 2,004,852    |
| 16,031,236  | 3,423,861                   | 19,455,097   |
| (485,691)   |                             | (485,691)    |
| 17,192,253  | 3,782,005                   | 20,974,258   |

The accompanying notes are an integral part of this statement.



# Bingham County, Idaho

Balance Sheet  
Governmental Funds  
September 30, 2018

---

|  | <u>General</u>          | <u>Road and<br/>Bridge</u> | <u>Justice</u>        |
|--|-------------------------|----------------------------|-----------------------|
| <b>ASSETS</b>  |                         |                            |                       |
| Cash and cash equivalents  | 1,004,531               | 809,404                    | (21,163)              |
| Receivables  |                         |                            |                       |
| Property taxes   | 101,872                 | 18,502                     | 104,209               |
| Intergovernmental  | 515,550                 | 935,016                    | 376,701               |
| Other  |                         |                            | 255                   |
|  | <u>1,621,953</u>        | <u>1,762,922</u>           | <u>460,002</u>        |
| Total assets   |                         |                            |                       |
|  | <u><u>1,621,953</u></u> | <u><u>1,762,922</u></u>    | <u><u>460,002</u></u> |
| <b>LIABILITIES</b>   |                         |                            |                       |
| Accounts payable   | 106,504                 | 134,832                    | 86,973                |
| Accrued salaries and benefits  | 78,928                  | 40,528                     | 125,469               |
|  | <u>185,432</u>          | <u>175,360</u>             | <u>212,442</u>        |
| Total liabilities  |                         |                            |                       |
|  | <u><u>185,432</u></u>   | <u><u>175,360</u></u>      | <u><u>212,442</u></u> |
| <b>DEFERRED INFLOWS OF RESOURCES</b>   |                         |                            |                       |
| Unavailable revenue  | 90,780                  | 16,457                     | 92,774                |
|  | <u>90,780</u>           | <u>16,457</u>              | <u>92,774</u>         |
| <b>FUND BALANCE</b>  |                         |                            |                       |
| Assigned   |                         | 1,571,105                  | 154,786               |
| Unassigned   | 1,345,741               |                            |                       |
|  | <u>1,345,741</u>        | <u>1,571,105</u>           | <u>154,786</u>        |
| Total fund balances  |                         |                            |                       |
|  | <u><u>1,345,741</u></u> | <u><u>1,571,105</u></u>    | <u><u>154,786</u></u> |
| <b>Total liabilities, deferred inflows<br/>of resources, and fund balances</b> |                         |                            |                       |
|  | <u><u>1,621,953</u></u> | <u><u>1,762,922</u></u>    | <u><u>460,002</u></u> |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Balance Sheet  
Governmental Funds  
September 30, 2018

| Road and Bridge<br>Special<br>Projects | Payment in<br>Lieu of<br>Taxes | Nonmajor<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------------------------|-------------------|--------------------------------|
| 718,332                                | 4,955,096                      | 1,641,408         | 9,107,608                      |
| 12,955                                 |                                | 106,589           | 344,127                        |
| 308,082                                |                                | 67,687            | 2,203,036                      |
|  | 242,939                        |                   | 243,194                        |
| 1,039,369                              | 5,198,035                      | 1,815,684         | 11,897,965                     |
| 108,054                                | 394,000                        | 187,092           | 1,017,455                      |
|  |                                | 43,996            | 288,921                        |
| 108,054                                | 394,000                        | 231,088           | 1,306,376                      |
| 11,492                                 | 242,939                        | 95,026            | 549,468                        |
| 919,823                                |                                | 1,489,570         | 4,135,284                      |
|  | 4,561,096                      |                   | 5,906,837                      |
| 919,823                                | 4,561,096                      | 1,489,570         | 10,042,121                     |
| 1,039,369                              | 5,198,035                      | 1,815,684         | 11,897,965                     |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position September 30, 2018

---

|  |                          |
|--|--------------------------|
| Total fund balances - governmental funds   | 10,042,121               |
| Amounts reported for governmental activities in the statement of net position are different due to the following items:  |                          |
| Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.<br>The cost of the assets is \$29,892,673 and the accumulated depreciation is \$18,165,127.   | 11,727,546               |
| Property taxes receivable will be collected this year but are not available soon enough to pay for the current period's expenditures, and therefore are shown as unavailable in the funds.   | 306,529                  |
| Other receivables from the PILT fund will be collected but are not available soon enough to pay for the current period's expenditures, and therefore are shown as unavailable in the funds.  | 242,939                  |
| The net pension liability and the deferred outflows of resources and deferred inflows of resources related to pensions are only reported in the Statement of Net Position: Net pension liability is \$4,395,291, deferred inflows of resources related to pensions is \$821,068 and deferred outflows of resources related to pensions is \$988,939. | (4,227,420)              |
| Liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. These liabilities at year end consisted of:  |                          |
| Compensated absences   | (395,853)                |
| Other post employment benefits obligations   | <u>(503,609)</u>         |
| Total net position - governmental activities   | <u><u>17,192,253</u></u> |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Year Ended September 30, 2018

| <b>REVENUES</b>   | General   | Road and<br>Bridge | Justice   |
|---|-----------|--------------------|-----------|
| Property taxes  | 3,825,394 | 725,511            | 3,960,489 |
| Licenses and permits  | 333,778   |                    | 76,327    |
| Intergovernmental revenue   | 1,956,976 | 3,969,546          | 1,585,058 |
| Charges for services  | 344,002   | 314                | 382,494   |
| Fines and forfeitures   | 480       |                    |           |
| Interest and dividend income                                      | 124,519   |                    | 112,095   |
| Miscellaneous and contributions                                   | 572,228   | 19,044             | 7,643     |
| Total revenues  | 7,157,377 | 4,714,415          | 6,124,106 |
| <br>  |           |                    |           |
| <b>EXPENDITURES</b>   |           |                    |           |
| Current   |           |                    |           |
| General government  | 4,382,567 |                    |           |
| Public safety   | 1,679,219 |                    | 6,141,062 |
| Public works  |           | 3,419,806          |           |
| Health and sanitation   | 148,170   |                    |           |
| Culture and recreation  |           |                    |           |
| Education   |           |                    |           |
| Conservation/economic development                                 | 385,955   |                    |           |
| Capital outlay  | 69,815    | 688,577            | 73,165    |
| Total expenditures  | 6,665,726 | 4,108,383          | 6,214,227 |
| Revenues over (under) expenditures                                | 491,651   | 606,032            | (90,121)  |
| <br>  |           |                    |           |
| <b>OTHER FINANCING SOURCES (USES)</b>                             |           |                    |           |
| Operating transfers   |           |                    |           |
| Revenues and other financing sources<br>over (under) expenditures | 491,651   | 606,032            | (90,121)  |
| Fund balance at October 1, 2017                                   | 854,090   | 965,073            | 244,907   |
| Fund balance at September 30, 2018                                | 1,345,741 | 1,571,105          | 154,786   |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds  
 For the Year Ended September 30, 2018

| Road and Bridge<br>Special<br>Projects | Payment<br>in Lieu of<br>Taxes | Nonmajor<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------------------------|-------------------|--------------------------------|
| 444,737                                |                                | 4,097,008         | 13,053,139                     |
|  |                                | 53,169            | 463,274                        |
| 1,251,323                              | 833,867                        | 516,500           | 10,113,270                     |
|  |                                | 315,810           | 1,042,620                      |
|  |                                | 227,457           | 227,937                        |
|  |                                |                   | 236,614                        |
| 16,200                                 | 180,745                        | 632,039           | 1,427,899                      |
| 1,712,260                              | 1,014,612                      | 5,841,983         | 26,564,753                     |
|  |                                |                   |                                |
|  | 715,872                        | 2,099,099         | 7,197,538                      |
|  |                                | 368,277           | 8,188,558                      |
| 1,940,486                              |                                | 2,882             | 5,363,174                      |
|  |                                | 2,240,857         | 2,389,027                      |
|  |                                | 304,616           | 304,616                        |
|  |                                | 47,400            | 47,400                         |
|  |                                | 253,869           | 639,824                        |
| 7,014                                  |                                | 81,085            | 919,656                        |
| 1,947,500                              | 715,872                        | 5,398,085         | 25,049,793                     |
| (235,240)                              | 298,740                        | 443,898           | 1,514,960                      |
|  |                                |                   |                                |
|  |                                | (20,000)          | (20,000)                       |
|  |                                |                   |                                |
| (235,240)                              | 298,740                        | 423,898           | 1,494,960                      |
|  |                                |                   |                                |
| 1,155,063                              | 4,262,356                      | 1,065,672         | 8,547,161                      |
| 919,823                                | 4,561,096                      | 1,489,570         | 10,042,121                     |

The accompanying notes are an integral part of this statement.

## Bingham County, Idaho

Reconciliation of the Governmental Funds Revenues, Expenditures,  
and Changes in Fund Balance to the Statement of Activities  
*September 30, 2018*

---

|   |                 |                         |
|---|-----------------|-------------------------|
| Total net change in fund balances - governmental funds  |                 | 1,494,960               |
| Amounts reported for governmental activities in the statement of activities are different due to the following:   |                 |                         |
| Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense of \$1,058,974 and net disposals of \$106,438 is exceeded by capital outlays of \$995,101 in the current period. |                 | (170,311)               |
| Because some property taxes and a receivable from BURA will not be collected for several months after the County's fiscal year ends, they are not considered 'available' revenues in the governmental funds. Unavailable tax revenues increased by \$17,389 this year and collections on the BURA receivable were \$20,000.   |                 | (37,389)                |
| In the statement of activities, certain operating expenses - compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used. This year vacation leave earned exceeded vacation leave used by this amount.                         |                 | 3,493                   |
| Vested employee benefits are reported in the governmental funds when amounts are paid. The statements of activities reports the value of benefits earned during the year.   |                 |                         |
| Change in net pension liability   | 382,386         |                         |
| Change in deferred outflows of resources related to pensions  | (34,877)        |                         |
| Change in deferred inflows of resources related to pensions   | (104,389)       |                         |
| Change in OPEB  | <u>(17,918)</u> |                         |
|   |                 | 225,202                 |
| Repayment of capital lease obligations of \$130,753 is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  |                 | <u>130,753</u>          |
| Total change in net position - governmental activities  |                 | <u><u>1,646,708</u></u> |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

## Statement of Net Position Proprietary Funds September 30, 2018

|  | Solid<br>Waste          | 911<br>Emergency<br>Communication | Total<br>Proprietary<br>Funds |
|--|-------------------------|-----------------------------------|-------------------------------|
| <b>ASSETS</b>                            |                         |                                   |                               |
| Cash and cash equivalents                | 2,219,694               | 877,658                           | 3,097,352                     |
| Receivables                              | 39,449                  | 35,268                            | 74,717                        |
| Capital assets                           |                         |                                   |                               |
| Land                                     | 99,150                  |                                   | 99,150                        |
| Depreciable assets, net                  | <u>988,402</u>          | <u>513,310</u>                    | <u>1,501,712</u>              |
| Total assets                             | <u>3,346,695</u>        | <u>1,426,236</u>                  | <u>4,772,931</u>              |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>    |                         |                                   |                               |
| Related to pensions                      | <u>50,104</u>           | <u>5,006</u>                      | <u>55,110</u>                 |
| <b>LIABILITIES</b>                       |                         |                                   |                               |
| Current liabilities                      |                         |                                   |                               |
| Accounts payable                         | 194,191                 | 54,188                            | 248,379                       |
| Accrued salaries and benefits            | 10,254                  | 2,851                             | 13,105                        |
| Noncurrent liabilities                   |                         |                                   |                               |
| Pension plan payable                     | 224,927                 | 21,069                            | 245,996                       |
| Landfill closure costs                   | <u>493,421</u>          |                                   | <u>493,421</u>                |
| Total liabilities                        | <u>922,793</u>          | <u>78,108</u>                     | <u>1,000,901</u>              |
| <b>DEFERRED INFLOWS OF RESOURCES</b>     |                         |                                   |                               |
| Related to pensions                      | <u>40,286</u>           | <u>4,849</u>                      | <u>45,135</u>                 |
| <b>NET POSITION</b>                      |                         |                                   |                               |
| Invested in capital assets, net position | 1,087,552               | 513,310                           | 1,600,862                     |
| Unrestricted                             | <u>1,346,168</u>        | <u>834,975</u>                    | <u>2,181,143</u>              |
| Total net position                       | <u><u>2,433,720</u></u> | <u><u>1,348,285</u></u>           | <u><u>3,782,005</u></u>       |

The accompanying notes are an integral part of this statement.

## Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Net Position  
 Proprietary Funds  
 For the Year Ended September 30, 2018

|   | Solid<br>Waste | 911<br>Emergency<br>Communication | Total<br>Proprietary<br>Funds |
|---|----------------|-----------------------------------|-------------------------------|
| <b>OPERATING REVENUES</b>               |                |                                   |                               |
| Operating grant from the State of Idaho |                | 53,320                            | 53,320                        |
| Charges for services                    | 2,283,545      | 534,645                           | 2,818,190                     |
| Rental and other income                 | 65,049         |                                   | 65,049                        |
| Total revenues                          | 2,348,594      | 587,965                           | 2,936,559                     |
| <b>OPERATING EXPENDITURES</b>           |                |                                   |                               |
| Salaries and wages                      | 390,803        | 100,998                           | 491,801                       |
| Employee benefits                       | 175,948        | 33,670                            | 209,618                       |
| Line charges                            |                | 97,592                            | 97,592                        |
| Subcontractor and other disposal costs  | 1,034,297      |                                   | 1,034,297                     |
| Maintenance and other vehicle costs     | 132,745        | 69,202                            | 201,947                       |
| Supplies and other operating expenses   | 12,361         | 317,769                           | 330,130                       |
| Depreciation                            | 173,545        | 39,485                            | 213,030                       |
| Total expenditures                      | 1,919,699      | 658,716                           | 2,578,415                     |
| Revenues over (under) expenditures      | 428,895        | (70,751)                          | 358,144                       |
| Net position at October 1, 2017         | 2,004,825      | 1,419,036                         | 3,423,861                     |
| Net position at September 30, 2018      | 2,433,720      | 1,348,285                         | 3,782,005                     |

The accompanying notes are an integral part of this statement.



# Bingham County, Idaho

Statement of Cash Flows  
Proprietary Funds  
For the Year Ended September 30, 2018

|   | Solid<br>Waste          | 911<br>Emergency<br>Communication | Total<br>Proprietary<br>Funds |
|---|-------------------------|-----------------------------------|-------------------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                         |                         |                                   |                               |
| Cash received from customers and users                              | 2,291,577               | 528,773                           | 2,820,350                     |
| Cash payments for personnel costs                                   | (577,161)               | (137,088)                         | (714,249)                     |
| Cash payments for services and supplies                             | (1,208,350)             | (436,404)                         | (1,644,754)                   |
| Other operating revenues  | 65,049                  | 53,320                            | 118,369                       |
| Net cash provided (used) by operations                              | <u>571,115</u>          | <u>8,601</u>                      | <u>579,716</u>                |
| <b>CASH FLOWS FROM NONCAPITAL<br/>FINANCING ACTIVITIES</b>          | <u>0</u>                | <u>0</u>                          | <u>0</u>                      |
| <b>CASH FLOWS FROM CAPITAL AND<br/>RELATED FINANCING ACTIVITIES</b> |                         |                                   |                               |
| Acquisition of capital assets                                       | <u>(226,646)</u>        | <u>0</u>                          | <u>(226,646)</u>              |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                         | <u>0</u>                | <u>0</u>                          | <u>0</u>                      |
| Net increase (decrease) in cash and cash equivalents                | 344,469                 | 8,601                             | 353,070                       |
| Cash at beginning of year   | <u>1,875,225</u>        | <u>869,057</u>                    | <u>2,744,282</u>              |
| Cash and cash equivalents at end of year                            | <u><u>2,219,694</u></u> | <u><u>877,658</u></u>             | <u><u>3,097,352</u></u>       |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Cash Flows  
 Proprietary Funds  
 For the Year Ended September 30, 2018

|   | Solid<br>Waste | 911<br>Emergency<br>Communication | Total<br>Proprietary<br>Funds |
|---|----------------|-----------------------------------|-------------------------------|
| <b>RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b> |                |                                   |                               |
| Operating income (loss)   | 428,895        | (70,751)                          | 358,144                       |
| Depreciation expense  | 173,545        | 39,485                            | 213,030                       |
| (Increase)/decrease in assets   |                |                                   |                               |
| Receivables   | 8,032          | (5,872)                           | 2,160                         |
| Change in deferred outflows of resources  | 1,411          | 364                               | 1,775                         |
| Increase/(decrease) in liabilities  |                |                                   |                               |
| Accounts payable  | (1,147)        | 48,159                            | 47,012                        |
| Accrued payroll   | (574)          | 116                               | (458)                         |
| Pension plan payable  | (15,472)       | (3,990)                           | (19,462)                      |
| Landfill closure costs  | (27,800)       |                                   | (27,800)                      |
| Change in deferred inflows of resources   | 4,225          | 1,090                             | 5,315                         |
| <br>Net cash flows from operating activities  | <br>571,115    | <br>8,601                         | <br>579,716                   |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Net Position  
Fiduciary Funds  
September 30, 2018

---

|  | Private<br>Purpose<br>Trust Funds | Agency<br>Funds |
|--|-----------------------------------|-----------------|
| <b>ASSETS</b>  |                                   |                 |
| Cash and cash equivalents  | 3,204,775                         | 383,448         |
| Receivables  | 65                                | 503,827         |
| Total assets   | <u>3,204,840</u>                  | <u>887,275</u>  |
| <b>LIABILITIES</b>   |                                   |                 |
| Accounts and other payables  | 531,789                           | 383,511         |
| Payable to taxing districts  |                                   | 503,764         |
| Total liabilities  | <u>531,789</u>                    | <u>887,275</u>  |
| <b>NET POSITION</b>  |                                   |                 |
| Held in trust for individuals,<br>organizations, and other governments | <u>2,673,051</u>                  | <u>0</u>        |

The accompanying notes are an integral part of this statement.

# Bingham County, Idaho

Statement of Changes in Net Position  
Fiduciary Funds - Private Purpose Trust Funds  
*For the Year Ended September 30, 2018*

---

**ADDITIONS**

|                                 |                  |
|---------------------------------|------------------|
| Licenses and permits            | 1,790,258        |
| Intergovernmental revenue       | 16,631           |
| Charges for services            | 179,871          |
| Fines and forfeitures           | 316,895          |
| Miscellaneous and contributions | <u>2,912,667</u> |

Total additions 5,216,322

**DEDUCTIONS**

|                                       |                  |
|---------------------------------------|------------------|
| Trust remittance and other deductions | <u>5,734,257</u> |
|---------------------------------------|------------------|

**TRANSFERS FROM (TO) OTHER FUNDS**

20,000

Change in net position (497,935)

Net position at October 1, 2017 3,170,986

Net position at September 30, 2018 2,673,051

The accompanying notes are an integral part of this statement.

This page intentionally left blank.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Bingham County (the County) is organized and operates under the provisions of the Idaho Constitution and the accounting policies and practices of the County conform to accounting principles generally accepted in the United States as applied to governments.

1. General. The financial statements listed in the table of contents have been prepared in Accordance with Generally Accepted Accounting Principles (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The County's basic financial statements consist of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial position.

2. Reporting Entity. The scope of the reporting entity is intended to cover those funds under the direct jurisdiction of the governing boards, elected or appointed, that exercise substantial or total administrative and supervisory authority in their name and are considered to be substantially autonomous from Bingham County government. In addition, the County receives and disburses money from various agency accounts held for other entities. These accounts are maintained for others only in fiduciary funds and beyond that are not included in this report.
3. Government-Wide and Fund Financial Statements. The County's basic financial statements consist of both government-wide statements and fund statements. The government-wide statements focus on the County as a whole, while the fund statements focus on individual funds.

### ***Government-Wide Financial Statements***

The government-wide statements present information on all non-fiduciary activities of the government. The County's activities are distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Net Position presents the County's non-fiduciary assets, deferred outflows, liabilities, and deferred inflows with the difference reported as net position. Net position is restricted when constraints placed upon it are either externally imposed or are imposed by constitutional provisions or enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. The County does not allocate general government (indirect) expenses to other functions. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other revenues not meeting the definition of program revenues are reported as general revenues.

### ***Fund Financial Statements***

The financial transactions of the County are recorded in individual funds. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. Separate statements are provided for governmental, proprietary, and fiduciary funds. For governmental and proprietary funds, the emphasis is on major funds, with each displayed in a separate column.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The County reports the following major governmental funds:

- *General Fund* - The fund is the principal operating fund of the County. It is used to account for all financial resources not required to be accounted for in another fund.
- *Road and Bridge* - This fund accounts for maintenance of County roads and bridges, and is funded primarily from State Highway User revenue as well as from general property tax revenues.
- *Justice Fund* – This fund accounts for law enforcement activities of the County. It is funded primarily from general property tax revenues, prisoner housing, and grants.
- *Road and Bridge – Special Projects* – This fund accounts for the maintenance and replacement of County roads and bridges and is primarily funded from State Highway User revenue as well as from general property tax revenues.
- *PILT Fund* - This fund accounts for internal restrictions of funds accumulated for County contingencies and future capital expansion of facilities or other capital projects. It is funded by federal “payment in lieu of taxes” revenues.

The remaining governmental funds are considered to be non-major funds and are consolidated in a non-major funds column (on the combined fund statements). The non-major funds are displayed individually in combining schedules.

4. Governmental Fund Types. Governmental funds account for the County’s general activities including current expendable financial resources (except for those accounted for in proprietary funds) and are those through which most governmental functions of the County are financed. The following are the County’s governmental fund types:

*General Fund* – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

*Special Revenue Funds* – Special Revenue Funds account for the proceeds of specific revenue sources (other than major capital projects or expendable trusts) that are legally restricted to expenditures for specific purposes.

*Capital Projects Funds* – Capital Projects Funds are used to account for the financial resources used to acquire major capital assets (other than those financed by proprietary funds). The County currently has no capital projects funds.

*Debt Service Funds* – Debt Service Funds are used to account for the accumulation and disbursement of resources used for the repayment of general long-term debt principal, interest, and related costs. The County currently has no debt service funds.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

5. Proprietary Fund Types – Enterprise Funds. Enterprise Funds account for operations that meet one of two criteria: 1) the activity runs in a manner similar to private business enterprises. Moreover, the intent of the governing body is that the ongoing operating costs (including depreciation) of providing goods or services to the public are financed or recovered primarily through user charges, or 2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The County currently has the following major enterprise funds:
  - *Solid Waste Fund* - This fund accounts for the transfer of solid waste and landfill operations of the County. It is funded primarily from user fees.
  - *911 Emergency Communication* - This fund accounts for the operation of emergency communications as primarily funded by charges to land-line and cell phone users.
6. Fiduciary Fund Types. Fiduciary Funds account for assets held in a trustee capacity or as an agent for individuals, private organizations, other governments, or other funds. The reporting focus is on net position and changes in net position.
7. Trust and Agency Funds. Expendable Trust Funds account for funds held in a trustee capacity. The accounting is essentially the same manner used for governmental funds. Agency funds are purely custodial in nature.
8. Measurement Focus / Basis of Accounting. The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the related liability is incurred, regardless of the timing of the cash flows.

Property taxes are recognized as revenues in the year for which they are levied. Other revenues are recognized in the year in which the related sales or other activity has occurred. Grants and similar items are recognized as revenue when all eligibility requirements have been met.

The proprietary and fiduciary fund statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues generally result from exchange transactions associated with the principal activity of the fund.

Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating items, such as interest expense and investment earnings, result from non-exchange transactions or ancillary activities.

The governmental fund financial statements are prepared and reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Expenditures are generally recorded when the related liability is incurred.

9. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Fund Balances/Net Position. Following are the County's significant policies regarding recognition and reporting of certain assets, liabilities, and equity.



# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

*Cash and Investments.* Cash and cash equivalents consist primarily of demand deposits with financial institutions and short-term investments with original maturities of three months or less from the purchase date. Investments include pooled investments and certificates of deposit with original maturities greater than three months.

*Receivables.* Receivables include amounts due from other governments, and miscellaneous receivables. Receivables from other governments are reasonably assured; accordingly, no allowance for uncollectible accounts has been established.

*Taxes Receivable.* Taxes receivable includes current and delinquent property taxes receivable as well as interest and penalties on the delinquent property taxes receivable. Property taxes are levied in September of each year and become payable on December 20 and June 20 of the following year for real property taxes and December 20 for personal property taxes.

Property taxes attach as an enforceable lien as of December 20 following levy in September. Therefore, no amount has been set aside for an allowance of doubtful accounts. Property taxes not collected before December 1, 2018, are classified as deferred revenue.

*Deferred Outflows / Inflows of Resources.* In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has one type of item, which arises only under the accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item Deferred Outflow of Resources Related to Pensions is reported in the government-wide Statement of Net Position. This amount is deferred and recognized as an outflow of resources in the period that the amounts become available.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The County only has two types of items, one which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The second relates to the difference between projected and actual investment returns on the funds invested in the PERSI pension plan and is reported in the government-wide Statement of Net Position. The amount is deferred and recognized as an inflow of resources in the period that the amounts became available.

*Capital Assets.* The County defines a capital asset as an asset with an initial cost of \$10,000 or more for equipment, \$50,000 or more for land and buildings, \$250,000 or more for infrastructure and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair value on the date of donation.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Capital assets purchased in governmental funds are recorded as expenditures in the governmental fund statements; however, interest expense for capital asset construction related to governmental activities is not capitalized. Interest expense incurred during construction of capital assets related to business-type activities is capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Building, equipment, infrastructure, and other depreciable assets are depreciated using the straight-line method over estimated useful lives from 5 to 70 years. Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. In accordance with GASB Statement No. 34, the County has included the value of all major infrastructure capitalized since 1980.

The County has adopted an allowable alternative to reporting depreciation for its roads network. Under this alternative method, referred to as the "modified approach," the County must maintain an asset management system and demonstrate that its roads are being preserved at or above condition levels established by County policy. Infrastructure assets accounted for under the modified approach are not depreciated, and maintenance and preservation costs are expensed.

*Long-term Obligations.* In the government-wide statements and proprietary fund statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums, discounts, and issuance costs are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, bond premiums, discounts, and issuance costs are recognized as expenditures in the current period. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. The face amount of debt issued is reported as other financing sources.

*Net Position/Fund Balances.* The difference between assets plus deferred outflows and liabilities plus deferred inflows is reported as net position on the government-wide, proprietary fund, and fiduciary fund statements, and reported as fund balance on the governmental fund statements.

10. Budgets and Budgetary Accounting. The Idaho Constitution and the Idaho Department of Revenue and Taxation prescribe the budget process and procedures for governmental subdivisions. Bingham County has satisfied the basic requirements prescribed in the following particulars:

- 1) Formulation of subsequent year budget requirements by internal County officers and personnel;
- 2) Perusal of formulated budgets by the County Commissioners and its clerk;
- 3) Presentation of preliminary and final budget requirements in formal news media of the County;
- 4) Open hearings to permit taxpayer input before such budgets are formally adopted;

Subsequent control budgets following adoption are accomplished through a budget-expenditures control system with interim status accounting and reporting made available to officers and employees for management purposes. Budgets are adopted on a cash basis of accounting. The County does not maintain a formal encumbrance accounting system.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

11. Compensated Absences and Post-Employment Benefits. Accumulated unpaid vacation and other employee benefits are accrued when incurred in proprietary funds on the accrual basis of accounting. Such amounts are accrued in governmental funds on the modified accrual basis of accounting. At September 30, 2018, unrecorded fund liabilities included approximately \$395,853 of total leave time accumulations and are considered normal to the County operation.

Vacation and compensatory leave are recorded as an expenditure when used in governmental funds and as an expense when earned in proprietary funds and in the government-wide statements. A liability for unused vacation and compensatory leave is recorded in the government-wide Statement of Net Position.

12. Pensions. For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

13. Revenues and Expenditures / Expenses. Under the modified accrual basis of accounting, revenues are recognized in governmental funds when "measurable and available". Revenues are considered available when they are collected within the current period or expected to be collected soon enough thereafter to pay liabilities of the current period. Bingham County considers property tax revenues to be "available" if they are collected within 60 days after year-end. Grants and similar items are recognized as revenue when all eligibility requirements have been met. All other revenues, including sales taxes, are considered available if they are collected within 30 days of the fiscal year-end. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

In proprietary funds and government-wide statements, revenues are recognized when earned.

14. Expenditures / Expense Recognition. In governmental funds, expenditures are generally recorded when the related liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Capital asset acquisition and construction are reported as expenditures in the period they are acquired.

In proprietary funds and government-wide statements, expenses are recorded when the related liability is incurred.

Proprietary funds distinguish operating revenues and expenses as the revenues and expenses generally resulting from provision of services in connection with an operation. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

When an expenditure or expense is incurred for purposes for which both restricted and unrestricted resources are available, the County generally uses restricted resources first, then unrestricted resources.

15. Interfund Activity and Balances. In general, eliminations have been made to minimize the double-counting of internal activity. In the government-wide statements, there were no interfund receivables or payables as of September 30, 2018. During 2018, there were no transfers between governmental and business-type activities.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE A SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

For the Governmental Fund Statements inter-fund transactions for goods and services provided and used are reported as revenues and expenditures/expenses in the funds involved. Cash transfers between funds of the County are reported as other financing sources and uses in the governmental fund statements.

16. Non-spendable and Spendable Fund Balances. Fund balance is separated into non-spendable and spendable fund balances. Non-spendable fund balance includes amounts that cannot be spent because they are either: (1) not in spendable form or (2) legally or contractually required to be maintained intact. Spendable amounts are classified into restricted, committed, assigned, and unassigned.

The following is a list of non-spendable and spendable fund balance designations for Bingham County:

*Non-spendable:* Fund balances associated with inventories, prepaids, long-term loans, notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned).

*Restricted:* Fund balances that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

*Committed:* Fund balances that can be used only for the specific purposes determined by a formal action of the Board of County Commissioners (the County's highest level of decision-making authority).

*Assigned:* Fund balances that are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed.

*Unassigned:* Fund balances that include all spendable amounts not contained in the other classifications.

17. Use of Estimates. The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTE B CASH AND INVESTMENTS

Cash deposits and investments reported by the County Treasurer (including \$2,000 petty cash) as of September 30, 2018, totaled \$15,793,183, of which \$5,664,748 represented demand deposits and simple time certificates of deposits, \$7,046,353 represented investments in government backed securities, investment certificates of deposits, and mortgage-backed securities, and \$3,082,082 represented deposits in the State of Idaho Local Government Investment Pool. Of the total deposits for the County, \$9,107,608 was allocated to governmental funds.

The County follows the requirements of the Idaho Public Depository Law (Idaho Code Section, Title 57-100), and applicable investment rights and restrictions cited by Idaho Code Section, Title 67, 67-1210.

### Deposits

At year end, the carrying amount of the County's deposits with financial institutions was \$8,916,717 and the bank balance was \$6,146,416. The amount not covered by FDIC insurance was \$4,647,647. As of September 30, 2018, County funds in demand deposits were collateralized with the Federal Reserve to \$1,498,768.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE B CASH AND INVESTMENTS, continued

### Investments

The carrying value of the County's investments at year end was \$10,128,435 and the fair value was \$9,947,881. The amount not covered by insurance was \$3,082,082.

The County invests in the Local Government Investment Pool (LGIP) through the Idaho State Treasurer. All funds are invested by the Idaho State Treasurer's office in accordance with Sections 67-1210 and 67-1210A of the Idaho Code. All investments for the LGIP are collateralized with securities held by the LGIP's safekeeping agent in the LGIP's name. The investments held by the LGIP are carried at cost, which is not materially different than fair value (determined by the Idaho State Treasurer's office). The investments are subject to risk from market and interest rate fluctuations. The County does not have a written policy addressing credit risk, custodial credit risk, or interest risk.

At year end, the County had the following investments:

| <u>Investment Type</u>  | <u>Fair Value</u> | <u>&lt; 1 year</u> | <u>1 – 5 years</u> | <u>&gt; 5 years</u> | <u>Rating</u> |
|-------------------------|-------------------|--------------------|--------------------|---------------------|---------------|
| US Agencies             | 1,857,932         |                    | 1,285,717          | 572,215             | AA+/Aaa/AAA   |
| Asset-backed Securities | 3,798,182         |                    | 2,492,140          | 1,306,042           | AA+/Aaa/AAA   |
| State Investment Pool   | 3,082,082         | 3,082,082          |                    |                     | N/A           |
| Certificates of Deposit | 1,209,685         | 299,990            | 125,197            | 784,498             | N/A           |
| Total Investments       | <u>9,947,881</u>  | <u>3,382,072</u>   | <u>3,903,054</u>   | <u>2,662,755</u>    |               |

### Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

All of the County's investments that are measured or disclosed at fair value fall within Level 1.

## NOTE C INTERFUND TRANSFERS

Inter-fund transfer for the year ended September 30, 2018, consisted of a transfer from the Ambulance Fund to the Ambulance Vehicle Trust Fund in the amount of \$20,000. In addition, the Youth Court fund was closed and all funds were transferred to the District Court fund in the amount of \$46,145. Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) to use unrestricted revenues collected in the general or PILT funds to finance various programs accounted for in other funds in accordance with budgetary and other authorizations, and (3) to close out trust funds no longer deemed necessary by the county commissioners.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

## NOTE D CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2018 was as follows:

|  | Balance<br>10-1-2017 | Additions   | Deletions | Balance<br>9-30-2018 |
|--|----------------------|-------------|-----------|----------------------|
| Capital assets, not being depreciated        |                      |             |           |                      |
| Land   | 1,946,558            |             |           | 1,946,558            |
| Infrastructure                               | 2,243,829            |             |           | 2,243,829            |
| Total capital assets, not being depreciated  | 4,190,387            | 0           | 0         | 4,190,387            |
| Capital assets, being depreciated            |                      |             |           |                      |
| Infrastructure                               | 3,041,625            | 19,870      |           | 3,061,495            |
| Buildings and improvements                   | 9,189,024            |             | (146,810) | 9,042,214            |
| Machinery and equipment                      | 14,918,490           | 1,201,877   | (43,329)  | 16,077,038           |
| Total capital assets, being depreciated      | 27,149,139           | 1,221,747   | (190,139) | 28,180,747           |
| Less accumulated depreciation for            |                      |             |           |                      |
| Infrastructure                               | (755,606)            | (61,229)    |           | (816,835)            |
| Buildings and improvements                   | (5,359,769)          | (251,309)   | 40,373    | (5,570,705)          |
| Machinery and equipment                      | (11,739,047)         | (959,467)   | 43,328    | (12,655,186)         |
| Total accumulated depreciation               | (17,854,422)         | (1,272,005) | 83,701    | (19,042,726)         |
| Total capital assets, being depreciated, net | 9,294,717            | (50,258)    | (106,438) | 9,138,021            |
| Capital assets, net                          | 13,485,104           | (50,258)    | (106,438) | 13,328,408           |

Depreciation expense was charged to current function of the primary government as follows:

|   |           |
|---|-----------|
| <u>Governmental activities</u>              |           |
| General government                          | 213,995   |
| Public safety                               | 289,648   |
| Public works                                | 508,868   |
| Health, welfare, and sanitation             | 18,501    |
| Culture and recreation                      | 25,852    |
| Conservation and economic development       | 2,110     |
| Total governmental activities               | 1,058,974 |
| <u>Business-type activities</u>             |           |
| Solid waste (health and sanitation)         | 173,546   |
| 911 Emergency Communication (public safety) | 39,485    |
| Total primary government                    | 1,272,005 |

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## **NOTE E RELATED PARTY TRANSACTIONS**

The County has not been directly involved in related party transactions that would violate the Idaho Code or Federal Regulations.

## **NOTE F PENSION PLAN**

### *Plan Description*

The County contributes to the Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at [www.persi.idaho.gov](http://www.persi.idaho.gov).

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

### *Pension Benefits*

The Base Plan provides retirement, disability, death, and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

### *Member and Employer Contributions*

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 72% for police and firefighters. As of June 30, 2018, it was 6.79% and 8.36% for police and firefighters. The employer contribution rate is set by the Retirement Board and was 11.32% for general employees and 11.66% for police and firefighters. The County's contributions were \$1,154,301 for the year ended September 30, 2018.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

**NOTE F      PENSION PLAN**, continued

*Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At September 30, 2018, the County reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County proportion of the net pension liability was based on the County's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2018, the County's proportion was .3146598 percent.

For the year ended September 30, 2018, the County recognized pension expense of \$834,268. At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|---|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience  | 509,482                              | 350,529                             |
| Changes in assumptions or other inputs  | 302,007                              |                                     |
| Net difference between projected and actual earnings on pension plan investments  |                                      | 515,674                             |
| Changes in employer's projected and differences between the employer's contributions and the employer's proportionate contributions |                                      |                                     |
| County contributions subsequent to the measurement date   | 232,560                              |                                     |
| Total   | 1,044,049                            | 866,203                             |

\$232,560 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2018.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2017, the beginning of the measurement period ended June 30, 2018, is 4.9 years and 5.5 years for the measurement period June 30, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

| Year ended June 30: |           |
|---------------------|-----------|
| 2019                | 377,278   |
| 2020                | 44,455    |
| 2021                | (380,320) |
| 2022                | (96,126)  |



# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE F PENSION PLAN, continued

### *Actuarial Assumptions*

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total pension liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                            |                                   |
|----------------------------|-----------------------------------|
| Inflation                  | 3.25%                             |
| Salary increases           | 4.25 – 10.00%                     |
| Salary inflation           | 3.75%                             |
| Investment rate of return  | 7.10%, net of investment expenses |
| Cost-of-living adjustments | 1%                                |

Mortality rates were based on the RP – 2000 combined table for healthy males or females as appropriate with the following offsets:

- Set back 3 years for teachers
- No offset for male fire and police
- Forward one year for female fire and police
- Set back one year for all general employees and all beneficiaries

An experience study was performed for the period July 1, 2007, through June 30, 2013, which reviewed all economic and demographic assumptions other than mortality. Mortality and all economic assumptions were studied in 2014 for the period from July 1, 2009, through June 30, 2013. The Total Pension Liability as of June 30, 2018, is based on the results of an actuarial valuation date of July 1, 2018.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate rates or expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are as of January 1, 2017.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

## NOTE F PENSION PLAN, continued

| <u>Asset Class</u>    | <u>Expected Return*</u> | <u>Expected Risk</u>      | <u>Strategic Normal</u>     | <u>Strategic Ranges</u> |
|-----------------------|-------------------------|---------------------------|-----------------------------|-------------------------|
| Equities              |                         |                           | 70%                         | 66%-77%                 |
| Broad Domestic Equity | 9.15%                   | 19.00%                    | 55%                         | 50%-65%                 |
| International         | 9.25%                   | 20.20%                    | 15%                         | 10%-20%                 |
| Fixed Income          | 3.05%                   | 3.75%                     | 30%                         | 23%-33%                 |
| Cash                  | 2.25%                   | .9%                       | 0%                          | 0%-5%                   |
| <b>Total Fund</b>     | <b>Expected Return*</b> | <b>Expected Inflation</b> | <b>Expected Real Return</b> | <b>Expected Risk</b>    |
| Actuary               | 7.00%                   | 3.25%                     | 3.75%                       | N/A                     |
| Portfolio             | 6.58%                   | 2.25%                     | 4.33%                       | 12.67%                  |

\*Expected arithmetic return net of fees and expenses

### Actuarial Assumptions

|  |              |
|--|--------------|
| Assumed Inflation - Mean   | 3.25%        |
| Assumed Inflation – Standard Deviation   | 2.00%        |
| Portfolio Arithmetic Mean Return   | 8.42%        |
| Portfolio Long-Term Expected Geometric Rate of Return                          | 7.50%        |
| Assumed Investment Expenses  | 0.40%        |
| <b>Long-Term Expected Geometric Rate of return, Net of Investment Expenses</b> | <b>7.10%</b> |

### *Discount Rate*

The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

### *Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate.*

The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 7.10%, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

|   | 1% Decrease<br>(6.10%) | Current<br>Discount Rate<br>(7.10%) | 1% Increase<br>(8.10%) |
|---|------------------------|-------------------------------------|------------------------|
| Employer's proportionate share of the net pension liability (asset) | 11,618,191             | 4,641,287                           | (1,135,876)            |

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## **NOTE F PENSION PLAN, continued**

### *Pension Plan Fiduciary Net Position*

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report.

PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at [www.persi.idaho.gov](http://www.persi.idaho.gov).

### *Payables to the Pension Plan*

At September 30, 2018, the County reported payables to the defined benefit pension plan of \$0 for legally required employer contributions and \$0 for legally required employee contributions which had been withheld from employee wages but not yet remitted to PERSI.

## **NOTE G LITIGATION AND CONTINGENT LIABILITIES**

Various claims and lawsuits are pending against the County. These claims and lawsuits are presently handled by the County's insurance company and the probability of potential loss in excess of insurance coverage is remote.

## **NOTE H OTHER POST-EMPLOYMENT BENEFITS**

### **Post-employment Health Insurance Subsidy**

*Plan Description.* Bingham County, Idaho's Post-Retirement Healthcare Plan is administered by the Government Employees Medical Plan (GemPlan). It is an agent multi-employer post-employment benefit healthcare plan GemPlan provides medical and prescription drug insurance coverage for eligible retirees and their eligible dependents. Eligible retirees include employees who are age 55 years and older and have completed 20 years of continuous service with the County. A retiree who retires with the Public Employee Retirement System of Idaho (PERSI) is eligible to keep the County's medical coverage as a retiree until age 65, or until the retiree is eligible for coverage under Medicare.

Once a retiree becomes eligible for Medicare, the spouse can continue medical coverage until the spouse is eligible for Medicare. Surviving spouses are eligible for medical benefits until age 65. The retiree is on the same medical plans as the County's active employees.

*Funding Policy.* The contribution requirement of plan members is established by the County's insurance committee in conjunction with its insurance provider. The required contribution is based on projected pay-as-you-go financing requirements.

*Net Other Post-employment Benefit Liability.* The Net other post-employment benefit liability (NOL) was measured as of October 1, 2017, and the total other post-employment benefit liability was determined by an actuarial valuation as of October 1, 2016.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

**NOTE H OTHER POST-EMPLOYMENT BENEFITS, continued**

*Actuarial Methods and Assumptions.* The County does not pre-fund benefits. The current funding policy is to pay benefits directly from general assets on a pay-as-you-basis and there is not a trust for accumulating plan assets. The following actuarial methods and assumptions were used in the October 1, 2016, accounting valuation:

|                         |  |
|-------------------------|--|
| Valuation Timing        | Actuarial valuations are performed biennially as of October 1 for accounting purposes only. The most recent valuation was performed as of October 1, 2016.             |
| Actuarial Cost Method   | Entry Age, level percentage of pay   |
| Inflation               | 2.5%   |
| Salary Increases        | 3.0%   |
| Discount Rate           | 3.5%   |
| Health Cost Trend Rates | Medical with vision trend is 6.5% from 2017, grading to 5% over six years. Dental and vision trending are not significant, so has not been included in this valuation. |
| Mortality               | RP-2014 adjusted to 2006 Total Dataset Mortality Tables with MP-2016 Generational Improvement Scale.   |

| <b>Total OPEB Liability</b>                             | <b>September<br/>30, 2017</b> | <b>September<br/>30, 2018</b> |
|---|-------------------------------|-------------------------------|
| Total OPEB liability                                    | 485,691                       | 503,609                       |
| Covered employee payroll                                | 9,960,832                     | 10,099,385                    |
| Total OPEB liability as a % of covered employee payroll | 4.88%                         | 4.99%                         |

The total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date. There have been no significant changes between the valuation date and the fiscal year end. Any significant changes during this period must be reflected as prescribed by GASB 75.

| <b>Discount Rate</b>                    |      |      |
|---|------|------|
| Discount Rate                           | 3.5% | 3.5% |
| 20 Year Tax-Exempt Municipal Bond Yield | 3.5% | 3.5% |

The discount rate was based on the 20 year Bond Buyer Go Index.

**Other Key Actuarial Assumptions**

The total OPEB liability as of October 1, 2016, and September 30, 2017, were based on the 2016 experience study for demographic assumptions and the October 1, 2016, OPEB Valuation for the economic and OPEB specific assumptions.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

**NOTE H OTHER POST-EMPLOYMENT BENEFITS, continued**

| <b>Changes in Total OPEB Liability</b>         | <b>Increase (Decrease)<br/>Total OPEB<br/>Liability</b> |
|--|---|
| Balance as of October 1, 2016                  | 485,691   |
| Changes for the year:                          |   |
| Service cost                                   | 25,319  |
| Interest on total OPEB liability               | 17,454  |
| Effect of plan changes                         | 0   |
| Effect of economic/demographic gains or losses | 0   |
| Effect of assumptions, changes, or inputs      | 0   |
| Expected benefit payments                      | (24,855)  |
| Balance as of June 30, 2017, measurement date  | 503,609   |

**Sensitivity Analysis**

The following presents the total OPEB liability of the County, calculated using the discount rate of 3.5%, as well as what the school County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.5%) or 1 percentage point higher (4.5%) than the current rate.

|                                       | 1% Decrease<br>2.5% | Discount Rate<br>3.5% | 1% Increase<br>4.5% |
|---------------------------------------|---------------------|-----------------------|---------------------|
| Total October 1, 2017, OPEB liability | 544,915             | 503,609               | 465,431             |

The following presents the total OPEB liability of the County, calculated using the current healthcare cost trend rates as well as what the County's total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates.

|                                       | 1% Decrease | Current Trend<br>Rate | 1% Increase |
|---------------------------------------|-------------|-----------------------|-------------|
| Total October 1, 2017, OPEB liability | 447,560     | 503,609               | 570,937     |

| <b>OPEB Expense</b>                                   | <b>October 1, 2016 to<br/>September 30, 2017</b> |
|---|--|
| Service cost  | 25,319   |
| Interest on total OPEB liability                      | 17,454   |
| Effect of plan changes                                | 0  |
| Recognition of Deferred Inflows/Outflows of Resources | 0  |
| Recognition of assumption changes or inputs           | 0  |
| OPEB expense  | 42,773   |

*Other Post-Employment Benefits Expense and Deferred Outflows of Resources and Deferred Inflows for Resources Related to Other Post-employment Benefits*

Deferred Outflows of Resources due to Employer Contributions: \$31,869. There were no deferred inflows of resources. The County will report information on deferred outflows of resources at year end as well as a schedule of amounts of those deferred outflows or resources that will be recognized in other post-employment benefit expense for the following 5 years.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## NOTE I DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The County funds all amounts of compensation deferred under the plan, at the direction of the covered employee, through investments in fixed annuity contracts administered by PEBSCO Deferred Compensation Plan Administrator.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the County (without being restricted to the provisions of benefits under the plan), subject only to the claims of the County's general creditors. Participants' rights under the plan are equal to those of general creditors of the County in an amount equal to the fair market value of the deferred account for each participant.

## NOTE J RISK MANAGEMENT

The County is exposed to a considerable number of risks of loss, including: (a) damage to and loss of property and contents; (b) employee torts; (c) professional liability, i.e. errors and omissions; (d) environmental damage; (e) workers compensation, i.e. employee injuries, and (f) medical insurance costs of employees. Commercial policies, transferring the risks of loss, except for relatively small deductible amounts, are purchased for property and content damage, employee torts, and professional liabilities. In addition, funds are being accumulated in the Tort Fund as a contingency. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## NOTE K LONG-TERM DEBT

### Long-term Obligation Activity:

General long-term obligations of the County include capital leases. During the year ending September 30, 2018, the following changes occurred in long-term debt:

|                               | Balance          |           |                  | Balance        | Amounts        |
|-------------------------------|------------------|-----------|------------------|----------------|----------------|
| Governmental activities       | 10/01/2017       | Additions | Reductions       | 9/30/2018      | due within     |
|                               |                  |           |                  |                | one year       |
| Compensated absences          | 399,346          |           | (3,493)          | 395,853        | 395,853        |
| Capital leases                | 130,753          |           | (130,753)        | 0              |                |
| Landfill closure costs        | 521,221          |           | (27,800)         | 493,421        |                |
| Total governmental activities | <u>1,051,320</u> | <u>0</u>  | <u>(162,046)</u> | <u>889,274</u> | <u>395,853</u> |

### Landfill Post Closure Costs

Bingham County recalculated their post closure care testing liability for the Fielding, Aberdeen, and Rattlesnake Landfills during the 2018 fiscal year which resulted in a decrease of \$27,800.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## **NOTE L CLOSURE AND POSTCLOSURE CARE COSTS**

Idaho IDAPA 16, Title 01, Chapter 6 and federal regulations require the Bingham County solid waste landfills to place a final cover on its solid waste landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste. The Fielding landfill with estimated monitoring costs of \$211,200 was closed at the beginning of the 2003 fiscal year. Aberdeen landfill is estimated to last approximately 60-80 years, an increase from an estimated 30 years, with projected closing costs of \$33,005 and post closure costs of \$86,700. The Rattlesnake landfill opened in 2003 and has an estimated life of approximately 140 years, with projected closing costs of \$20,550 and post closure cost of \$153,000. The Central Transfer Station is operated on an in and out basis with no waste accumulating; therefore it is estimated to have an indefinite life, and estimated costs of closure and post closure care are \$0. The Bingham County solid waste landfill will recognize the remaining estimated cost of closure and post closure care as the remaining estimated capacity is filled. The estimated liability is based on what it would cost to perform all closure and post closure care of the current site in 2018 dollars. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. Final cover will be put on portions of the landfill when they are ready for closure to reduce the final cover costs when the landfill is closed.

The Bingham County solid waste landfills are not required to fund contributions to a trust to finance closure and post closure care. The County may find that funding requirements may be inadequate or that additional post closure care requirements are determined (due to changes in technology or applicable laws or regulations, for example) and these costs may need to be covered by charges to future landfill users or from tax revenue.

## **NOTE M DEFICITS AND INTERFUND TRANSACTIONS**

As of September 30, 2018, in the governmental fund statements there were no funds with a deficit. As of September 30, 2018, in the governmental fund statements, there were no inter-fund receivables.

## **NOTE N BLACKFOOT URBAN RENEWAL AGENCY AGREEMENT**

On May 24, 2005, the County entered into an agreement with the Blackfoot Urban Renewal Agency. The County purchased 25.22 acres of property located near Blackfoot, Idaho, on West Bridge Street near the Snake River and transferred the title to the Blackfoot Urban Renewal Agency with the understanding that it would be used for the development of a technology industrial park. The Agency agreed to pay annually to the County an amount of money equal to the property tax revenue of a subdivision located in the Parkway-Meridian Urban Renewal Area during such time that the Parkway-Meridian Urban Renewal area exists. In addition, the Agency also agreed to pay annually to the County an amount equal to the personal property tax revenue the County would normally receive each year on the personal property located within the Riverview Industrial Park until such time as the total amount expended is equal to the amount the County paid for the property or until such time as the Riverview Urban Renewal Area is terminated. As of September 30, 2018, the balance of the note receivable was \$242,939. Revenue will be recognized under the cost recovery method as payments are received. The remaining receivable balance will be reflected in the liability section as deferred revenue.

## **NOTE O RESTRICTED AND ENCUMBERED FUND BALANCES**

As of September 30, 2018, there were no restricted or encumbered fund balances.

## **NOTE P MATERIAL VIOLATION OF FINANCE RELATED LEGAL/CONTRACTUAL PROVISIONS**

There are no known violations of direct finance-related legal and contractual provisions.

# Bingham County, Idaho

Notes to Financial Statements  
September 30, 2018

---

## **NOTE Q TAX ABATEMENTS**

The County enters into property tax abatement agreements with local businesses under Idaho Code 63-606A – Small Employer Growth Incentive Exemption. This Code allows localities to abate all or a portion of such property from property taxation when the investments in such property benefit the citizens within the county and taxing Counties within the county in a manner and to such a degree that to grant the exemption is necessary and just. The County’s reasoning for this abatement is for a variety of economic development purposes, including business relocation, retention, and expansion. Under this law, a 75% tax abatement was granted to Agri-Services for five years beginning in 2015 to encourage relocation and job-creation. The amount abated during the 2018 fiscal year was \$25,416.

## **NOTE R HOSPITAL LEASE AND TRANSFER AGREEMENT**

Due to an Idaho State Supreme Court decision that prevents any government entity from issuing debt without voter approval, Bingham Memorial Hospital, a former component unit of Bingham County, transitioned from a county hospital to a nonprofit hospital. During the year ended June 30, 2007, BMH, Inc. (BMH) was incorporated as an Idaho nonprofit corporation in accordance with Section 501(c)(3) of the Internal Revenue Code. A hospital lease and transfer agreement between the County and BMH was executed on June 22, 2007. Under the terms of the Agreement and in compliance with Idaho Code Section 31-3513A, the County is leasing the hospital to BMH, effective July 1, 2007, and ending June 30, 2106. Under the provisions of this lease, BMH is leasing all facilities, operations, operating assets, acquired assets, charitable assets, and the offsetting liabilities at a rate of \$1 per year for 99 years. In addition, the County’s ownership interest in Bingham Land, LLC was transferred to BMH.

In conjunction with the Agreement, there was a liquid assets transfer agreement between the County and BMH that was effective July 1, 2007. The liquid assets transfer agreement stipulates three types of payments due from BMH to the County for consideration of the liquid assets transferred under the Agreement. The first of these payments was a \$150,000 payment due annually beginning July 1, 2008. The second payment was an amount equal to 5% of the “Excess of Revenues over Expenses” per BMH’s audited financial statements, with a maximum payment of \$150,000 each year. This payment must be made within 150 days of each December 31 year-end, the new fiscal year-end of BMH, beginning with the year ending December 31, 2007. The final payment due from BMH to the County was related to indigent care claims, which were passed through to BMH. BMH was to reimburse the County up to \$150,000 per year for these payments. During 2015, an assignment and assumption agreement was entered in by the parties to the Agreement and the above terms were modified as described in the following paragraph.

Effective on August 25, 2015, Bingham County, Idaho and BMH, Inc. entered into an assignment and assumption agreement, whereby the County assigned its interests in CMRGO and DHHS to BMH. The parties further agreed that the real property and improvements which are owned by CMRGO shall be added to and be considered part of the original facilities under the hospital lease and transfer agreement. In consideration of such assignment and assumption a new payment structure was determined to be one annual payment not to exceed one-half of one percent (½%) of BMH’s annual net patient service revenue with a minimum fixed amount of \$400,000 plus up to \$100,000 for indigent care expense reimbursement. One effect of the above on the fiscal year ended September 30, 2015, government-wide statement of net position was that the investment in affiliates and the related equity in net position of affiliates no longer exists as the ownership was transferred to BMH and the existing assets are now considered part of the assets subject to the hospital lease.

As of September 1, 2018, the hospital approved a sublease through BMH to BF Medical Investments, LLC. The sublease has been in effect since 2015. Complete financial statements of BMH, Inc., known as Bingham Memorial Hospital, can be obtained from their administrative office at 98 Popular Street, Blackfoot, Idaho 83221.



# Bingham County, Idaho

Notes to Financial Statements  
*September 30, 2018*

---

## **NOTE S JOINT VENTURE AGREEMENT**

In October 2004, Bingham County, Bonneville County, the City of Shelley, and the City of Ammon entered into a joint powers agreement to provide joint financing, design, acquisition, construction, management, and operation of a regional sewage treatment and disposal facility. A separate legal entity, Eastern Idaho Regional Wastewater Authority, was created. It is governed by a board made up of representatives from each of the members of the joint powers agreement. Assets acquired by the members of the joint powers agreement for the Eastern Idaho Regional Wastewater Authority during the construction phase are donated to the Authority as that phase becomes operational.

The Board of the Eastern Idaho Regional Wastewater Authority assesses and collects from each participating member debt service fees, discharge/hookup fees, operation and maintenance fees, and fees to pay for costs in excess of defined equivalent residential unit (ERU) allocations each year. Each member must collect, as a minimum, debt service fees, discharge/hookup fees, and operation and maintenance fees established by the board and remit them to the Authority. Each member may also establish its own minimum operation and maintenance fees and discharge/hookup fees in addition to those determined by the board. Each member of the joint powers agreement pays a percentage of the repair, operation, and maintenance of the facility and transmission lines.

In the event of a federal, state, or local court action concerning the facility, each member will assume responsibility for such litigation in a direct proportion to the percentage of use of the system. If the facility needs to expand in the future and the Authority does not have adequate funds in their reserve fund accumulated from the discharge/hookup fees, each member of the joint powers agreement will pay additional funds necessary to construct and complete the next phase of the development of the facility.

During the 2009 – 2010 fiscal year, the facility began accepting flow from the City of Shelley, Bonneville County, and Bingham County. The Eastern Interceptor line was completed during the 2012 fiscal year and the Authority began accepting flow from the City of Ammon.

The Eastern Idaho Regional Waste Water Authority has a fiscal year end of September 30. Financial statements are available at: Eastern Idaho Regional Waste Water Authority, 618 East 1250 North, Shelley, Idaho 83274.

## **NOTE T PRIOR YEAR RESTATEMENT**

The County implemented GASB Statement 75 for the year ended September 30, 2018. This statement requires the District to recognize total OPEB liabilities, and the related deferred inflows and outflows for its actuarially determined unfunded liabilities of postemployment plans available to retirees. Amounts that would have been reported as OPEB expense in prior periods are reported as a restatement as required. The prior period adjustment necessary to implement GASB Statement 75 was \$485,691, decreasing the September 30, 2017, net position from \$16,031,236 to \$15,545,545.

## **NOTE U SUBSEQUENT EVENTS**

Management of the County evaluated subsequent events through May 21, 2019, which was the date the financial statements were available to be issued. There were no subsequent type events, identified by management of the County that are required to be disclosed.

**REQUIRED SUPPLEMENTARY INFORMATION**

# Bingham County, Idaho

## Infrastructure Assets Reported Using the Modified Approach *September 30, 2018*

---

As allowed by GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and analysis - for State and Local Governments, the County has adopted an alternative method for reporting costs associated with certain infrastructure assets. Under this alternative method, referred to as the "modified approach," infrastructure assets are not depreciated, and maintenance and preservation costs are expensed. The County capitalizes costs related to new construction, major replacements, and improvements that increase the capacity and/or efficiency of infrastructure assets reported under the modified approach.

In order to utilize the modified approach, the County is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets;
- Perform and document replicable condition assessments of the eligible infrastructure assets and summarize the results using a measurement scale,
- Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the condition level established and disclosed by the County; and
- Document that the infrastructure assets are being preserved approximately at or above the condition levels established by the County.

### **Roads**

Bingham County applies the modified approach to the 1,194.58 center lane miles of roads. The roads are owned and maintained by the County even though many of the roads are built on implied dedication or prescriptive easements. The goal of the County in conjunction with adopting the modified approach is to develop and provide a cost effective pavement maintenance and rehabilitation program that preserves the County's investment in its road network and enhances public transportation and safety.

The standards that Bingham County uses to evaluate the road conditions have been defined more clearly to the inspectors to improve the accuracy of the data. The County now utilizes a GIS/GPS system to measure the lengths of the roads and help eliminate errors in the data. Gravel roads have remained somewhat consistent from prior years. During fiscal year 2018 and moving toward 2019, the County is working to upgrade their tracking system and improve the efficiency of their evaluations. They have modified their condition rating scale to be more sensitive using the Paser system which has double the categories previously used.

# Bingham County, Idaho

## Infrastructure Assets Reported Using the Modified Approach September 30, 2018

### Measurement Scale

| <u>Gravel Roads</u>   | <u>2018 Center<br/>Lane Miles</u> |
|---|-----------------------------------|
| 9-10 Only needs maintenance once a year and is safe   | 4                                 |
| 8 Requires occasional maintenance, needs only slight improvements                               | 92.34                             |
| 6-7 Adequate - will be needing gravel and other improvements in the future, but is okay for now | 264.83                            |
| 4-5 Needs gravel, etc.  | 133.29                            |
| 1-3 Needs gravel, shoulders, widening, safety of road should be considered, etc.                | 46.15                             |
| Other (dirt)  | <u>0</u>                          |
| Total gravel roads  | <u><u>540.61</u></u>              |

### Oiled Roads

|                 |  |                      |
|-----------------|--|----------------------|
| 9-10 Excellent  | New and like-new   | 49.14                |
| 8 Very Good     | Little or no maintenance required  | 197.08               |
| 6-7 Good        | Some signs of aging, can extend life through sealcoat                                      | 307.31               |
| 4-5 Fair        | Aging surface, but sound structural condition<br>Needs work (overlay, strengthening, etc.) | 100                  |
| 1-3 Failed      | Reconstruction needed  | 0                    |
| Not rated       | Other (dirt)   | <u>0</u>             |
| Total oil roads |  | <u><u>653.97</u></u> |

See Independent Auditor's Report.

# Bingham County, Idaho

## Infrastructure Assets Reported Using the Modified Approach September 30, 2018

### Established Condition Level

It is the County's goal to maintain at least 50% of its roads/highways at or above the "fair" condition or better. Condition assessments are performed by geographic district within the network on approximately one third of the roads/highways each year in order to achieve a complete condition assessment at least once every three years. The last three assessments were October 2015, November 2013, and October 2012.

### Assessed Conditions

The following table reports the center lane miles and the percentage of pavement meeting the "excellent" to "fair" condition ratings as assessed in 2013. The first year of implementation of these reporting standards was 2007. This chart reports a seven year trend analysis.

| Bingham County Oil Road Condition Report |                     |                |                |  |                     |                                  |
|--|---------------------|----------------|----------------|--|---------------------|----------------------------------|
| Fiscal Year                              | Excellent Condition | Good Condition | Fair Condition | Total miles in Fair or Above Condition | Total Country Miles | % in Excellent to Fair Condition |
| 2018                                     | 49.14               | 504.39         | 100.44         | 653.97                                 | 653.97              | 100.00%                          |
| 2017                                     | 163.31              | 329.46         | 179.92         | 672.69                                 | 672.69              | 100.00%                          |
| 2016                                     | 1.50                | 147.02         | 515.28         | 663.80                                 | 663.80              | 100.00%                          |
| 2015                                     | 1.50                | 147.02         | 515.28         | 663.80                                 | 672.22              | 98.75%                           |
| 2014                                     | 5.54                | 132.19         | 510.52         | 647.60                                 | 654.27              | 98.98%                           |
| 2013                                     | 0.00                | 105.90         | 541.70         | 645.52                                 | 652.19              | 98.98%                           |
| 2012                                     | 5.54                | 129.46         | 510.52         | 646.37                                 | 653.04              | 98.97%                           |

During the 2011 fiscal year, the County implemented a GIS system to assist in tracking infrastructure in the County. Center-lane mileage was reassessed and adjusted from the prior year to reflect the more accurate information provided by the GIS system. In addition, the County changed how they were assessing road conditions. In prior years, if a road was chip-sealed, it was classified as "good". Now, the assessment is also based on some safety factors. This has changed the classification of some of the roads that were classified as "good" in prior years such that they are now classified as "fair". The information in the table above reflects the updated information, and had been further separated under the Pasar system.

The following table represents the County's estimated amounts needed to maintain and preserve its road network at or above its established condition levels, as well as the amounts actually spent on road maintenance and preservation, for the last six reporting periods (in thousands).

|                    | 2018  | 2017  | 2016  | 2015  | 2014  | 2013  |
|--------------------|-------|-------|-------|-------|-------|-------|
| Estimated spending | 6,051 | 6,964 | 6,059 | 6,084 | 5,904 | 5,922 |
| Actual spending    | 6,056 | 6,037 | 4,846 | 5,555 | 5,257 | 4,723 |

See Independent Auditor's Report.

# Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balance  
 -Budget and Actual-  
 Governmental Funds  
 For the Year Ended September 30, 2018

|  | General Fund                    |                              |                     |                         |
|--|---------------------------------|------------------------------|---------------------|-------------------------|
|  | Original and<br>Final<br>Budget | Budgetary<br>Basis<br>Actual | GAAP<br>Differences | GAAP<br>Basis<br>Actual |
| <b>REVENUES</b>  |                                 |                              |                     |                         |
| Property taxes   |                                 | 3,824,934                    | 460                 | 3,825,394               |
| Licenses and permits   |                                 | 333,778                      |                     | 333,778                 |
| Intergovernmental revenue  |                                 | 1,934,022                    | 22,954              | 1,956,976               |
| Charges for services   |                                 | 344,002                      |                     | 344,002                 |
| Fines and forfeitures  |                                 | 480                          |                     | 480                     |
| Interest and dividend income   |                                 | 55,240                       | 69,279              | 124,519                 |
| Miscellaneous and contributions  |                                 | 572,752                      | (524)               | 572,228                 |
|  | 0                               | 7,065,208                    | 92,169              | 7,157,377               |
| <b>EXPENDITURES</b>  |                                 |                              |                     |                         |
| General government   | 4,796,059                       | 4,389,414                    | (6,847)             | 4,382,567               |
| Public safety  | 1,747,925                       | 1,678,452                    | 767                 | 1,679,219               |
| Health and sanitation  | 151,342                         | 148,135                      | 35                  | 148,170                 |
| Conservation/economic development  | 397,557                         | 385,832                      | 123                 | 385,955                 |
| Capital outlay   | 100,500                         | 69,815                       |                     | 69,815                  |
|  | 7,193,383                       | 6,671,648                    | (5,922)             | 6,665,726               |
| Revenues over (under) expenditures   | (7,193,383)                     | 393,560                      | 98,091              | 491,651                 |
| <b>OTHER FINANCING SOURCES (USES)</b>  |                                 |                              |                     |                         |
| Operating transfers  | 0                               | 0                            | 0                   | 0                       |
| Revenues and other financing sources<br>over (under) expenditures and other uses | (7,193,383)                     | 393,560                      | 98,091              | 491,651                 |
| Fund balance at October 1, 2017  |                                 | 579,805                      |                     | 854,090                 |
| Fund balance at September 30, 2018   |                                 | 973,365                      |                     | 1,345,741               |

See Independent Auditor's Report.

## Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balance  
 -Budget and Actual-  
 Governmental Funds  
 For the Year Ended September 30, 2018

|  | Road and Bridge               |                              |                     |                         |
|--|-------------------------------|------------------------------|---------------------|-------------------------|
|  | Original &<br>Final<br>Budget | Budgetary<br>Basis<br>Actual | GAAP<br>Differences | GAAP<br>Basis<br>Actual |
| <b>REVENUES</b>  |                               |                              |                     |                         |
| Property taxes   |                               | 725,364                      | 147                 | 725,511                 |
| Intergovernmental revenue  |                               | 3,926,277                    | 43,269              | 3,969,546               |
| Charges for services   |                               | 314                          |                     | 314                     |
| Miscellaneous and contributions  |                               | 19,044                       |                     | 19,044                  |
|  |                               |                              |                     |                         |
| Total revenues   | 0                             | 4,670,999                    | 43,416              | 4,714,415               |
| <b>EXPENDITURES</b>  |                               |                              |                     |                         |
| Public works   | 3,953,564                     | 3,414,606                    | 5,200               | 3,419,806               |
| Capital outlay   | 564,000                       | 688,577                      |                     | 688,577                 |
|  |                               |                              |                     |                         |
| Total expenditures   | 4,517,564                     | 4,103,183                    | 5,200               | 4,108,383               |
| Revenues over (under) expenditures   | (4,517,564)                   | 567,816                      | 38,216              | 606,032                 |
| <b>OTHER FINANCING SOURCES (USES)</b>  |                               |                              |                     |                         |
| Operating transfers  | 0                             | 0                            | 0                   | 0                       |
| Revenues and other financing sources<br>over (under) expenditures and other uses | (4,517,564)                   | 567,816                      | 38,216              | 606,032                 |
| Fund balance at October 1, 2017  |                               | 136,617                      |                     | 965,073                 |
| Fund balance at September 30, 2018   |                               | 704,433                      |                     | 1,571,105               |

See Independent Auditor's Report.

## Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balance  
-Budget and Actual-  
Governmental Funds  
*For the Year Ended September 30, 2018*

|  | Justice                         |                              |                     |                         |
|--|---------------------------------|------------------------------|---------------------|-------------------------|
|  | Original and<br>Final<br>Budget | Budgetary<br>Basis<br>Actual | GAAP<br>Differences | GAAP<br>Basis<br>Actual |
| <b>REVENUES</b>  |                                 |                              |                     |                         |
| Property taxes   |                                 | 3,950,657                    | 9,832               | 3,960,489               |
| Licenses and permits   |                                 | 76,327                       |                     | 76,327                  |
| Intergovernmental revenue  |                                 | 1,582,849                    | 2,209               | 1,585,058               |
| Charges for services   |                                 | 382,494                      |                     | 382,494                 |
| Interest and dividend income   |                                 | 112,095                      |                     | 112,095                 |
| Miscellaneous and contributions  |                                 | 7,643                        |                     | 7,643                   |
|  |                                 | <u>6,112,065</u>             | <u>12,041</u>       | <u>6,124,106</u>        |
| Total revenues   | 0                               | <u>6,112,065</u>             | <u>12,041</u>       | <u>6,124,106</u>        |
| <b>EXPENDITURES</b>  |                                 |                              |                     |                         |
| Public safety  | 6,616,055                       | 6,106,758                    | 34,304              | 6,141,062               |
| Debt service - principal   |                                 |                              | 0                   |                         |
| Debt service - interest  |                                 |                              | 0                   |                         |
| Capital outlay   | 85,000                          | 73,165                       | 0                   | 73,165                  |
|  |                                 | <u>6,179,923</u>             | <u>34,304</u>       | <u>6,214,227</u>        |
| Total expenditures   | <u>6,701,055</u>                | <u>6,179,923</u>             | <u>34,304</u>       | <u>6,214,227</u>        |
| Revenues over (under) expenditures   | (6,701,055)                     | (67,858)                     | (22,263)            | (90,121)                |
| <b>OTHER FINANCING SOURCES (USES)</b>  |                                 |                              |                     |                         |
|  | 0                               | 0                            | 0                   | 0                       |
| Revenues and other financing sources<br>over (under) expenditures and other uses | <u>(6,701,055)</u>              | (67,858)                     | <u>(22,263)</u>     | (90,121)                |
| Fund balance at October 1, 2017  |                                 | <u>204,182</u>               |                     | <u>244,907</u>          |
| Fund balance at September 30, 2018   |                                 | <u><u>136,324</u></u>        |                     | <u><u>154,786</u></u>   |

See Independent Auditor's Report.



## Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balance  
-Budget and Actual-  
Governmental Funds  
*For the Year Ended September 30, 2018*

|  | Road and Bridge Special Projects |                              |                     |                         |
|--|----------------------------------|------------------------------|---------------------|-------------------------|
|  | Original and<br>Final<br>Budget  | Budgetary<br>Basis<br>Actual | GAAP<br>Differences | GAAP<br>Basis<br>Actual |
| <b>REVENUES</b>  |                                  |                              |                     |                         |
| Property taxes   |                                  | 441,942                      | 2,795               | 444,737                 |
| Intergovernmental revenue  |                                  | 1,239,747                    | 11,576              | 1,251,323               |
| Miscellaneous and contributions  |                                  | 16,200                       |                     | 16,200                  |
| Total revenues   | 0                                | 1,697,889                    | 14,371              | 1,712,260               |
| <b>EXPENDITURES</b>  |                                  |                              |                     |                         |
| Public works   | 1,978,500                        | 1,940,486                    |                     | 1,940,486               |
| Capital outlay   | 5,000                            | 7,014                        |                     | 7,014                   |
| Total expenditures   | 1,983,500                        | 1,947,500                    | 0                   | 1,947,500               |
| Revenues over (under) expenditures   | (1,983,500)                      | (249,611)                    | 14,371              | (235,240)               |
| <b>OTHER FINANCING SOURCES (USES)</b>  |                                  |                              |                     |                         |
| Operating transfers  | 0                                | 0                            | 0                   | 0                       |
| Revenues and other financing sources<br>over (under) expenditures and other uses | (1,983,500)                      | (249,611)                    | 14,371              | (235,240)               |
| Fund balance at October 1, 2017  |                                  | 872,888                      |                     | 1,155,063               |
| Fund balance at September 30, 2018   |                                  | 623,277                      |                     | 919,823                 |

See Independent Auditor's Report.

## Bingham County, Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balance  
-Budget and Actual-  
Governmental Funds  
*For the Year Ended September 30, 2018*

|  | Payment in Lieu of Taxes        |                              |                     |                         |
|--|---------------------------------|------------------------------|---------------------|-------------------------|
|  | Original and<br>Final<br>Budget | Budgetary<br>Basis<br>Actual | GAAP<br>Differences | GAAP<br>Basis<br>Actual |
| <b>REVENUES</b>  |                                 |                              |                     |                         |
| Intergovernmental revenue  |                                 | 833,867                      |                     | 833,867                 |
| Miscellaneous and contributions  |                                 | 180,745                      |                     | 180,745                 |
| Total revenues   | 0                               | 1,014,612                    | 0                   | 1,014,612               |
| <b>EXPENDITURES</b>  |                                 |                              |                     |                         |
| General government   | 750,000                         | 732,477                      | (16,605)            | 715,872                 |
| Total expenditures   | 750,000                         | 732,477                      | (16,605)            | 715,872                 |
| Revenues over (under) expenditures   | (750,000)                       | 282,135                      | 16,605              | 298,740                 |
| <b>OTHER FINANCING SOURCES (USES)</b>  |                                 |                              |                     |                         |
| Operating transfers  | 0                               | 0                            | 0                   | 0                       |
| Revenues and other financing sources<br>over (under) expenditures and other uses | (750,000)                       | 282,135                      | 16,605              | 298,740                 |
| Fund balance at October 1, 2017  |                                 | 4,278,961                    |                     | 4,262,356               |
| Fund balance at September 30, 2018   |                                 | 4,561,096                    |                     | 4,561,096               |

See Independent Auditor's Report.

# Bingham County, Idaho

## Pension Plan Required Supplementary Information Fiscal Year Ended September 30, 2018

### Schedule of Employer's Share of Net Pension Liability PERSI-Base Plan Last 10-Fiscal Years\*

|   | 2018       | 2017      | 2016      | 2015      |
|---|------------|-----------|-----------|-----------|
| Employer's portion of net pension liability   | 0.31466%   | 0.32085%  | 0.33145%  | 0.32915%  |
| Employers proportionate share of the net pension liability  | 4,641,287  | 5,043,135 | 6,719,033 | 4,334,367 |
| Employer's covered payroll  | 10,099,385 | 9,960,832 | 9,693,958 | 8,950,566 |
| Employer's proportional share of the net pension liability as a percentage of its covered payroll | 45.96%     | 50.63%    | 69.31%    | 48.43%    |
| Plan fiduciary net position as a percentage of the total pension liability                        | 91.69%     | 90.68%    | 87.26%    | 91.38%    |

\* GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.

Data reported is measured as of June 30, 2017 (measurement date).

### Schedule of Employer Contributions PERSI-Base Plan Last 10-Fiscal Years \*

|   | 2018       | 2017      | 2016      | 2015      |
|---|------------|-----------|-----------|-----------|
| Statutorily required contribution                                 | 1,154,360  | 1,128,064 | 1,097,356 | 1,076,655 |
| Contributions in relation to the statutorily required contributio | 1,154,301  | 1,135,675 | 1,097,356 | 1,043,636 |
| Contribution (deficiency) excess                                  | (59)       | 7,611     |           | (33,019)  |
| Employer's covered payroll  | 10,099,385 | 9,960,832 | 9,693,958 | 8,950,566 |
| Contributions as a percentage of covered payroll                  | 11.43%     | 11.40%    | 11.32%    | 11.66%    |

\* GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.

Data reported is measured as of September 30, 2018.

# Bingham County, Idaho

## Pension Plan Required Supplementary Information Fiscal Year Ended September 30, 2018

---

### Schedule of Changes in Total OPEB Liability and Related Ratios

| As of the measurement date of October 1, 2017           | <u>2018</u>           |
|---|-----------------------|
| <b>Total OPEB Liability</b>                             |                       |
| Service cost  | 25,319                |
| Interest on total OPEB liability                        | 17,454                |
| Expected benefit payments                               | <u>(24,855)</u>       |
| Net change in total OPEB liability                      | 17,918                |
| <br>  |                       |
| Total OPEB liability, beginning                         | <u>485,691</u>        |
| <br>  |                       |
| Total OPEB liability, ending                            | <u><u>503,609</u></u> |
| <br>  |                       |
| Covered employee payroll                                | 10,099,385            |
| <br>  |                       |
| Total OPEB liability as a % of covered employee payroll | 4.99%                 |

\* GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.

# Bingham County, Idaho

Notes to Required Supplementary Information  
Budget to Actual Statements (with GAAP Differences)  
*September 30, 2018*

---

1. The legally adopted budget for Bingham County – State of Idaho is based on the cash basis of accounting. Adjustments to the modified accrual basis of accounting are listed as GAAP differences.
2. Debt payments are reclassified from general operating expense to show principal and interest portions of cash payments.
3. Higher operating expenses may be reflected on the GAAP basis if equipment was purchased at year-end with a partial payment budgeted in the current year and an account payable booked to reflect the final payment in the subsequent year's budget.
4. Capital outlays that do not meet the capitalization policy levels are reclassified out of capital outlay and into another expenditure.

## **OTHER FINANCIAL INFORMATION**

**Bingham County, Idaho**

All Nonmajor Funds  
Combining Balance Sheet  
September 30, 2018

|   | Airport       | District Court | State Fair    | Health District | Historical Society | Indigent Services | Parks and Recreation | Revaluation   | Tort           | Vetrans Memorial | Weeds         | Waterways     | Court Facility | Drug Court    | Interlock Monitoring | Junior College | Colsolidated Elections | Bingham County Lab | Youth Court Services | Bingham County Ambulance | East Idaho Partnership | Fuel Trust    | Other Special Revenue | All Nonmajor Funds |
|---|---------------|----------------|---------------|-----------------|--------------------|-------------------|----------------------|---------------|----------------|------------------|---------------|---------------|----------------|---------------|----------------------|----------------|------------------------|--------------------|----------------------|--------------------------|------------------------|---------------|-----------------------|--------------------|
| <b>ASSETS</b>   |               |                |               |                 |                    |                   |                      |               |                |                  |               |               |                |               |                      |                |                        |                    |                      |                          |                        |               |                       |                    |
| Cash and cash equivalents   | 24,412        | 157,216        | 9,917         | 26,879          | 8,504              | 516,041           | 48,478               | 80,084        | 109,646        | 414              | 32,886        | 74,606        | 50,634         | 35,661        | 23,376               | 102,933        | 186,394                | 48,692             | 70                   | 23,831                   | 40,196                 | 19,946        | 20,592                | 1,641,408          |
| Receivables   |               |                |               |                 |                    |                   |                      |               |                |                  |               |               |                |               |                      |                |                        |                    |                      |                          |                        |               |                       |                    |
| Property taxes  | 63            | 18,583         | 275           | 10,323          | 730                | 23,578            | 4,631                | 11,323        | 7,629          | 11               | 7,706         |               |                |               |                      |                |                        |                    |                      | 21,737                   |                        |               |                       | 106,589            |
| Intergovernmental   |               | 24,170         |               |                 |                    |                   | 5,500                |               |                |                  |               |               |                |               |                      | 15,666         |                        |                    |                      | 22,351                   |                        |               |                       | 67,687             |
| <b>Total assets</b>   | <b>24,475</b> | <b>199,969</b> | <b>10,192</b> | <b>37,202</b>   | <b>9,234</b>       | <b>539,619</b>    | <b>58,609</b>        | <b>91,407</b> | <b>117,275</b> | <b>425</b>       | <b>40,592</b> | <b>74,606</b> | <b>50,634</b>  | <b>35,661</b> | <b>23,376</b>        | <b>118,599</b> | <b>186,394</b>         | <b>48,692</b>      | <b>70</b>            | <b>67,919</b>            | <b>40,196</b>          | <b>19,946</b> | <b>20,592</b>         | <b>1,815,684</b>   |
| <b>LIABILITIES</b>  |               |                |               |                 |                    |                   |                      |               |                |                  |               |               |                |               |                      |                |                        |                    |                      |                          |                        |               |                       |                    |
| Accounts payable  | 107           | 22,246         |               |                 |                    | 87,045            | 7,347                | 4,024         |                | 4,874            | 17,936        | 948           |                | 5,499         | 317                  | 2,000          | 1,592                  | 4,310              | 70                   | 8,831                    |                        | 19,946        |                       | 187,092            |
| Accrued salaries and benefits   |               | 23,246         |               |                 |                    | 2,184             | 3,295                | 6,227         |                |                  | 4,248         | 1,988         |                | 1,360         |                      |                | 732                    | 716                |                      |                          |                        |               |                       | 43,996             |
| <b>Total liabilities</b>  | <b>107</b>    | <b>45,492</b>  | <b>0</b>      | <b>0</b>        | <b>0</b>           | <b>89,229</b>     | <b>10,642</b>        | <b>10,251</b> | <b>0</b>       | <b>4,874</b>     | <b>22,184</b> | <b>2,936</b>  | <b>0</b>       | <b>6,859</b>  | <b>317</b>           | <b>2,000</b>   | <b>2,324</b>           | <b>5,026</b>       | <b>70</b>            | <b>8,831</b>             | <b>0</b>               | <b>19,946</b> | <b>0</b>              | <b>231,088</b>     |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                                      |               |                |               |                 |                    |                   |                      |               |                |                  |               |               |                |               |                      |                |                        |                    |                      |                          |                        |               |                       |                    |
| Unavailable revenue   | 54            | 16,544         | 245           | 9,089           | 648                | 21,222            | 4,173                | 10,071        | 6,753          |                  | 6,876         |               |                |               |                      |                |                        |                    |                      | 19,351                   |                        |               |                       | 95,026             |
| <b>Total deferred inflows of resources</b>                                | <b>54</b>     | <b>16,544</b>  | <b>245</b>    | <b>9,089</b>    | <b>648</b>         | <b>21,222</b>     | <b>4,173</b>         | <b>10,071</b> | <b>6,753</b>   | <b>0</b>         | <b>6,876</b>  | <b>0</b>      | <b>0</b>       | <b>0</b>      | <b>0</b>             | <b>0</b>       | <b>0</b>               | <b>0</b>           | <b>0</b>             | <b>19,351</b>            | <b>0</b>               | <b>0</b>      | <b>0</b>              | <b>95,026</b>      |
| <b>FUND BALANCES</b>  |               |                |               |                 |                    |                   |                      |               |                |                  |               |               |                |               |                      |                |                        |                    |                      |                          |                        |               |                       |                    |
| Assigned  | 24,314        | 137,933        | 9,947         | 28,113          | 8,586              | 429,168           | 43,794               | 71,085        | 110,522        | (4,449)          | 11,532        | 71,670        | 50,634         | 28,802        | 23,059               | 116,599        | 184,070                | 43,666             |                      | 39,737                   | 40,196                 |               | 20,592                | 1,489,570          |
| <b>Total fund balances</b>  | <b>24,314</b> | <b>137,933</b> | <b>9,947</b>  | <b>28,113</b>   | <b>8,586</b>       | <b>429,168</b>    | <b>43,794</b>        | <b>71,085</b> | <b>110,522</b> | <b>(4,449)</b>   | <b>11,532</b> | <b>71,670</b> | <b>50,634</b>  | <b>28,802</b> | <b>23,059</b>        | <b>116,599</b> | <b>184,070</b>         | <b>43,666</b>      | <b>0</b>             | <b>39,737</b>            | <b>40,196</b>          | <b>0</b>      | <b>20,592</b>         | <b>1,489,570</b>   |
| <b>Total liabilities, deferred inflows of resources and fund balances</b> | <b>24,475</b> | <b>199,969</b> | <b>10,192</b> | <b>37,202</b>   | <b>9,234</b>       | <b>539,619</b>    | <b>58,609</b>        | <b>91,407</b> | <b>117,275</b> | <b>425</b>       | <b>40,592</b> | <b>74,606</b> | <b>50,634</b>  | <b>35,661</b> | <b>23,376</b>        | <b>118,599</b> | <b>186,394</b>         | <b>48,692</b>      | <b>70</b>            | <b>67,919</b>            | <b>40,196</b>          | <b>19,946</b> | <b>20,592</b>         | <b>1,815,684</b>   |

See Independent Auditor's Report.

**Bingham County, Idaho**

All Nonmajor Funds  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 For the Year Ended September 30, 2018

|  | Airport      | District Court   | State Fair    | Health District | Historical Society | Indigent Services | Parks and Recreation | Transitional Revaluation | Tort           | Vetrans Memorial | Weeds          | Waterways     | Court Facility | Drug Court    | Interlock Monitorin | Junior College | Colsolidated Elections | Bingham County Lab | Youth Court Services | Bingham County Ambulance | East Idaho Partnership | Fuel Trust     | Other Special Revenue | All Nonmajor Funds |
|--|--------------|------------------|---------------|-----------------|--------------------|-------------------|----------------------|--------------------------|----------------|------------------|----------------|---------------|----------------|---------------|---------------------|----------------|------------------------|--------------------|----------------------|--------------------------|------------------------|----------------|-----------------------|--------------------|
| <b>REVENUES</b>  |              |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      |                          |                        |                |                       |                    |
| Property taxes   | 145          | 692,827          | 10,026        | 401,032         | 30,261             | 785,437           | 188,762              | 422,088                  | 442,954        | 5,954            | 309,286        |               |                |               |                     |                |                        |                    |                      | 808,236                  |                        |                |                       | 4,097,008          |
| Licenses and permits   |              |                  |               |                 |                    |                   | 53,169               |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      |                          |                        |                |                       | 53,169             |
| Intergovernmental revenue                                      |              | 244,839          | 58            | 2,321           | 176                | 4,547             | 23,104               | 2,446                    | 2,610          | 35               | 1,801          | 68,376        |                |               |                     | 77,396         |                        |                    |                      | 88,791                   |                        |                |                       | 516,500            |
| Charges for services   |              | 172,305          |               | 10              |                    |                   | 38                   |                          |                |                  |                |               |                | 34,038        | 5,512               |                |                        | 88,089             | 3,754                | 12,064                   |                        |                |                       | 315,810            |
| Fines and forfeitures  |              | 210,327          |               |                 |                    |                   |                      |                          |                |                  |                |               | 17,130         |               |                     |                |                        |                    |                      |                          |                        |                |                       | 227,457            |
| Miscellaneous and contributions                                | 298          | 8,045            |               |                 |                    | 294,958           |                      |                          | 331            |                  |                |               |                | 37,850        |                     |                | 114,505                |                    | 4,980                |                          | 258                    | 168,442        | 2,372                 | 632,039            |
| <b>Total revenues</b>  | <b>443</b>   | <b>1,328,343</b> | <b>10,084</b> | <b>403,363</b>  | <b>30,437</b>      | <b>1,084,942</b>  | <b>265,073</b>       | <b>424,534</b>           | <b>445,895</b> | <b>5,989</b>     | <b>311,087</b> | <b>68,376</b> | <b>17,130</b>  | <b>71,888</b> | <b>5,512</b>        | <b>77,396</b>  | <b>114,505</b>         | <b>88,089</b>      | <b>8,734</b>         | <b>909,091</b>           | <b>258</b>             | <b>168,442</b> | <b>2,372</b>          | <b>5,841,983</b>   |
| <b>EXPENDITURES</b>  |              |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      |                          |                        |                |                       |                    |
| Current  |              |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      |                          |                        |                |                       |                    |
| General government   |              | 1,330,129        |               |                 |                    |                   |                      | 349,085                  | 341,996        | 10,709           |                |               |                |               |                     |                | 65,946                 |                    |                      |                          | 490                    |                | 744                   | 2,099,099          |
| Public safety  |              |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                | 73,599        | 3,618               |                |                        | 112,772            | 9,846                |                          |                        | 168,442        |                       | 368,277            |
| Public works   | 2,882        |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      |                          |                        |                |                       | 2,882              |
| Health and sanitation  |              |                  |               | 397,457         |                    | 956,802           |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      | 886,598                  |                        |                |                       | 2,240,857          |
| Culture and recreation   |              |                  | 9,886         |                 | 30,000             |                   | 214,731              |                          |                |                  |                | 49,999        |                |               |                     |                |                        |                    |                      |                          |                        |                |                       | 304,616            |
| Education  |              |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     | 47,400         |                        |                    |                      |                          |                        |                |                       | 47,400             |
| Conservation/economic development                              |              |                  |               |                 |                    |                   |                      |                          |                |                  | 251,497        |               |                |               |                     |                |                        |                    |                      |                          |                        |                | 2,372                 | 253,869            |
| Capital outlay   |              | 3,948            |               |                 |                    |                   | 11,850               | 15,831                   |                |                  | 54,961         |               |                |               |                     |                | (5,505)                |                    |                      |                          |                        |                |                       | 81,085             |
| <b>Total expenditures</b>                                      | <b>2,882</b> | <b>1,334,077</b> | <b>9,886</b>  | <b>397,457</b>  | <b>30,000</b>      | <b>956,802</b>    | <b>226,581</b>       | <b>364,916</b>           | <b>341,996</b> | <b>10,709</b>    | <b>306,458</b> | <b>49,999</b> |                | <b>73,599</b> | <b>3,618</b>        | <b>47,400</b>  | <b>60,441</b>          | <b>112,772</b>     | <b>9,846</b>         | <b>886,598</b>           | <b>490</b>             | <b>168,442</b> | <b>3,116</b>          | <b>5,398,085</b>   |
| Revenues over (under) expenditures                             | (2,439)      | (5,734)          | 198           | 5,906           | 437                | 128,140           | 38,492               | 59,618                   | 103,899        | (4,720)          | 4,629          | 18,377        | 17,130         | (1,711)       | 1,894               | 29,996         | 54,064                 | (24,683)           | (1,112)              | 22,493                   | (232)                  | 0              | (744)                 | 443,898            |
| <b>OTHER FINANCING SOURCES (USES)</b>                          |              |                  |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    |                      |                          |                        |                |                       |                    |
| Operating transfers  |              | 46,145           |               |                 |                    |                   |                      |                          |                |                  |                |               |                |               |                     |                |                        |                    | (46,145)             | (20,000)                 |                        |                |                       | (20,000)           |
| Revenues and other financing sources over (under) expenditures | (2,439)      | 40,411           | 198           | 5,906           | 437                | 128,140           | 38,492               | 59,618                   | 103,899        | (4,720)          | 4,629          | 18,377        | 17,130         | (1,711)       | 1,894               | 29,996         | 54,064                 | (24,683)           | (47,257)             | 2,493                    | (232)                  | 0              | (744)                 | 423,898            |
| Fund balance at October 1, 2017                                | 26,753       | 97,522           | 9,749         | 22,207          | 8,149              | 301,028           | 5,302                | 11,467                   | 6,623          | 271              | 6,903          | 53,293        | 33,504         | 30,513        | 21,165              | 86,603         | 130,006                | 68,349             | 47,257               | 37,244                   | 40,428                 | 0              | 21,336                | 1,065,672          |
| Fund balance at September 30, 2018                             | 24,314       | 137,933          | 9,947         | 28,113          | 8,586              | 429,168           | 43,794               | 71,085                   | 110,522        | (4,449)          | 11,532         | 71,670        | 50,634         | 28,802        | 23,059              | 116,599        | 184,070                | 43,666             |                      | 39,737                   | 40,196                 | 0              | 20,592                | 1,489,570          |

See Independent Auditor's Report.



## Bingham County, Idaho

All Fiduciary Fund Types - Private Purpose Trust Funds  
 Combining Balance Sheet  
 September 30, 2018

|   | Auditors Trust | Driver's License Trust | District Court Trust | Magistrate Court Trust | Catastrophic Fund Trust | Development Agreement Trust | Insurance Trust  | Idaho Transportation Trust | Dept. of Law Enforcement Trust | Vehicle Resistration Trust | Range Improvement Trust | Planning & Zoning Costs Trust | Narcotics Fund Trust | Narcotics Revolving Trust |
|---|----------------|------------------------|----------------------|------------------------|-------------------------|-----------------------------|------------------|----------------------------|--------------------------------|----------------------------|-------------------------|-------------------------------|----------------------|---------------------------|
| <b>ASSETS</b>   |                |                        |                      |                        |                         |                             |                  |                            |                                |                            |                         |                               |                      |                           |
| Cash and cash equivalents   | 52,917         | 38,228                 | 18,090               | 733                    | 60,934                  | 70,780                      | 2,404,558        | 11,176                     | 9,203                          | 129,185                    | 22,381                  | 2,325                         | 1,090                | 10,470                    |
| <b>Total assets</b>   | <b>52,917</b>  | <b>38,228</b>          | <b>18,090</b>        | <b>733</b>             | <b>60,934</b>           | <b>70,780</b>               | <b>2,404,558</b> | <b>11,176</b>              | <b>9,203</b>                   | <b>129,185</b>             | <b>22,381</b>           | <b>2,325</b>                  | <b>1,090</b>         | <b>10,470</b>             |
| <b>LIABILITIES</b>  |                |                        |                      |                        |                         |                             |                  |                            |                                |                            |                         |                               |                      |                           |
| Accounts payable  | 32,609         | 40,452                 |                      | 643                    |                         |                             | 296,608          | 160                        | 1,084                          | 123,998                    |                         | 834                           |                      |                           |
| <b>Total liabilities</b>  | <b>32,609</b>  | <b>40,452</b>          | <b>0</b>             | <b>643</b>             | <b>0</b>                | <b>0</b>                    | <b>296,608</b>   | <b>160</b>                 | <b>1,084</b>                   | <b>123,998</b>             | <b>0</b>                | <b>834</b>                    | <b>0</b>             | <b>0</b>                  |
| <b>NET POSITION</b>   |                |                        |                      |                        |                         |                             |                  |                            |                                |                            |                         |                               |                      |                           |
| Held in trust for individuals, organizations, and other governments | 20,308         | (2,224)                | 18,090               | 90                     | 60,934                  | 70,780                      | 2,107,950        | 11,016                     | 8,119                          | 5,187                      | 22,381                  | 1,491                         | 1,090                | 10,470                    |

See Independent Auditor's Report.

## Bingham County, Idaho

All Fiduciary Fund Types - Private Purpose Trust Funds  
 Combining Balance Sheet  
 September 30, 2018

|  | Sheriff<br>Revolving<br>Trust | Right<br>of Way<br>Use Fees<br>Trust | Delinquent<br>Mobile<br>Home<br>Trust | Prosecutors<br>Trust | Clerk/<br>Recorder<br>Trust | Restitution<br>Trust | Sex<br>Offender<br>Fees<br>Trust | Search &<br>Rescue<br>Trust | Community<br>Service<br>Prog. Trust | Magistrate<br>Bond<br>Trust | Ambulance<br>Purchase<br>Trust | Inmate<br>Trust | Jail<br>Trust | All Private<br>Purpose<br>Trust<br>Funds |
|--|-------------------------------|--------------------------------------|---------------------------------------|----------------------|-----------------------------|----------------------|----------------------------------|-----------------------------|-------------------------------------|-----------------------------|--------------------------------|-----------------|---------------|--|
| <b>ASSETS</b>  |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               |  |
| Cash and cash equivalents  | 230                           | 16,382                               | 292                                   | 3,688                | 4,565                       | 36,026               | 1,720                            | 36,362                      | 28,172                              | 130,731                     | 20,000                         | 3,558           | 90,979        | 3,204,775                                |
| Receivables  |                               |                                      | 65                                    |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               | 65                                       |
| <b>Total assets</b>  | <b>230</b>                    | <b>16,382</b>                        | <b>357</b>                            | <b>3,688</b>         | <b>4,565</b>                | <b>36,026</b>        | <b>1,720</b>                     | <b>36,362</b>               | <b>28,172</b>                       | <b>130,731</b>              | <b>20,000</b>                  | <b>3,558</b>    | <b>90,979</b> | <b>3,204,840</b>                         |
| <b>LIABILITIES</b>   |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               |  |
| Accounts payable   |                               |                                      |                                       |                      |                             | 31,748               | 1,680                            | 447                         | 1,278                               | 248                         |                                |                 |               | 531,789                                  |
| <b>Total liabilities</b>   | <b>0</b>                      | <b>0</b>                             | <b>0</b>                              | <b>0</b>             | <b>0</b>                    | <b>31,748</b>        | <b>1,680</b>                     | <b>447</b>                  | <b>1,278</b>                        | <b>248</b>                  | <b>0</b>                       | <b>0</b>        | <b>0</b>      | <b>531,789</b>                           |
| <b>NET POSITION</b>  |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               |  |
| Held in trust for individuals,<br>organizations, and other governments | 230                           | 16,382                               | 357                                   | 3,688                | 4,565                       | 4,278                | 40                               | 35,915                      | 26,894                              | 130,483                     | 20,000                         | 3,558           | 90,979        | 2,673,051                                |

See Independent Auditor's Report.

## Bingham County, Idaho

All Fiduciary Fund Types - Private Purpose Trust Funds  
 Combining Statement of Revenues, Expenditures and Changes in Net Position  
 For the Year Ended September 30, 2018

|   | Auditors<br>Trust | Driver's<br>License<br>Trust | District<br>Court<br>Trust | Magistrate<br>Court<br>Trust | Catastrophic<br>Fund<br>Trust | Development<br>Agreement<br>Trust | Insurance<br>Trust | Idaho<br>Transportation<br>Trust | Dept. of Law<br>Enforcement<br>Trust | Vehicle<br>Resistration<br>Trust | Range<br>Improvement<br>Trust | Planning &<br>Zoning Costs<br>Trust | Narcotics<br>Fund<br>Trust | Narcotics<br>Revolving<br>Trust |
|---|-------------------|------------------------------|----------------------------|------------------------------|-------------------------------|-----------------------------------|--------------------|----------------------------------|--------------------------------------|----------------------------------|-------------------------------|-------------------------------------|----------------------------|---------------------------------|
| <b>ADDITIONS</b>                          |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  |                               |                                     |                            |                                 |
| Licenses and permits                      |                   | 190,342                      |                            |                              |                               |                                   |                    | 1,894                            |                                      | 1,598,022                        |                               |                                     |                            |                                 |
| Intergovernmental revenue                 |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  |                               |                                     |                            |                                 |
| Charges for services                      | 106,760           |                              |                            |                              |                               |                                   |                    |                                  | 17,305                               |                                  |                               |                                     |                            |                                 |
| Fines and forfeitures                     |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  |                               |                                     |                            | 21,218                          |
| Miscellaneous and contributions           | 109,202           |                              | 13,266                     | (9,646)                      | 41,994                        | 14,880                            | 2,681,481          |                                  |                                      |                                  | 3,218                         | (34,993)                            |                            |                                 |
| <b>Total additions</b>                    | <b>215,962</b>    | <b>190,342</b>               | <b>13,266</b>              | <b>(9,646)</b>               | <b>41,994</b>                 | <b>14,880</b>                     | <b>2,681,481</b>   | <b>1,894</b>                     | <b>17,305</b>                        | <b>1,598,022</b>                 | <b>3,218</b>                  | <b>(34,993)</b>                     | <b>0</b>                   | <b>21,218</b>                   |
| <b>DEDUCTIONS</b>                         |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  |                               |                                     |                            |                                 |
| Intergovernment expenditures              |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  | 3,800                         |                                     |                            |                                 |
| Trust remittance                          | 215,781           | 190,439                      |                            | 6,019                        | 42,278                        |                                   | 2,923,453          | 1,947                            | 15,482                               | 1,598,179                        |                               | 7,179                               | 80                         | 17,353                          |
| <b>Total deductions</b>                   | <b>215,781</b>    | <b>190,439</b>               | <b>0</b>                   | <b>6,019</b>                 | <b>42,278</b>                 | <b>0</b>                          | <b>2,923,453</b>   | <b>1,947</b>                     | <b>15,482</b>                        | <b>1,598,179</b>                 | <b>3,800</b>                  | <b>7,179</b>                        | <b>80</b>                  | <b>17,353</b>                   |
| <b>OTHER FINANCING SOURCES (USES)</b>     |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  |                               |                                     |                            |                                 |
| Operating transfers                       |                   |                              |                            |                              |                               |                                   |                    |                                  |                                      |                                  |                               |                                     |                            |                                 |
| <b>Additions over (under) deductions</b>  | <b>181</b>        | <b>(97)</b>                  | <b>13,266</b>              | <b>(15,665)</b>              | <b>(284)</b>                  | <b>14,880</b>                     | <b>(241,972)</b>   | <b>(53)</b>                      | <b>1,823</b>                         | <b>(157)</b>                     | <b>(582)</b>                  | <b>(42,172)</b>                     | <b>(80)</b>                | <b>3,865</b>                    |
| <b>Net Position at October 01, 2017</b>   | <b>20,127</b>     | <b>(2,127)</b>               | <b>4,824</b>               | <b>15,755</b>                | <b>61,218</b>                 | <b>55,900</b>                     | <b>2,349,922</b>   | <b>11,069</b>                    | <b>6,296</b>                         | <b>5,344</b>                     | <b>22,963</b>                 | <b>43,663</b>                       | <b>1,170</b>               | <b>6,605</b>                    |
| <b>Net Position at September 30, 2018</b> | <b>20,308</b>     | <b>(2,224)</b>               | <b>18,090</b>              | <b>90</b>                    | <b>60,934</b>                 | <b>70,780</b>                     | <b>2,107,950</b>   | <b>11,016</b>                    | <b>8,119</b>                         | <b>5,187</b>                     | <b>22,381</b>                 | <b>1,491</b>                        | <b>1,090</b>               | <b>10,470</b>                   |

See Independent Auditor's Report.

**Bingham County, Idaho**  
All Fiduciary Fund Types - Private Purpose Trust Funds  
Combining Statement of Revenues, Expenditures and Changes in Net Position  
For the Year Ended September 30, 2018

|   | Sheriff<br>Revolving<br>Trust | Right<br>of Way<br>Use Fees<br>Trust | Delinquent<br>Mobile<br>Home<br>Trust | Prosecutors<br>Trust | Clerk/<br>Recorder<br>Trust | Restitution<br>Trust | Sex<br>Offender<br>Fees<br>Trust | Search &<br>Rescue<br>Trust | Community<br>Service<br>Prog. Trust | Magistrate<br>Bond<br>Trust | Ambulance<br>Purchase<br>Trust | Inmate<br>Trust | Jail<br>Trust | All Private<br>Purpose<br>Trust<br>Funds |
|---|-------------------------------|--------------------------------------|---------------------------------------|----------------------|-----------------------------|----------------------|----------------------------------|-----------------------------|-------------------------------------|-----------------------------|--------------------------------|-----------------|---------------|--|
| <b>ADDITIONS</b>  |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               |  |
| Licenses and permits  |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               | 1,790,258                                |
| Intergovernmental revenue   |                               |                                      |                                       |                      |                             |                      |                                  |                             | 16,631                              |                             |                                |                 |               | 16,631                                   |
| Charges for services  |                               | 6,200                                |                                       | 2,431                |                             |                      |                                  | 47,175                      |                                     |                             |                                |                 |               | 179,871                                  |
| Fines and forfeitures   |                               |                                      |                                       |                      |                             | 237,999              |                                  |                             |                                     | 57,678                      |                                |                 |               | 316,895                                  |
| Miscellaneous and contributions                                   | 19,348                        |                                      |                                       |                      | (1,385)                     |                      | 5,720                            |                             |                                     | (15,522)                    |                                |                 | 85,104        | 2,912,667                                |
| <b>Total additions</b>  | <b>19,348</b>                 | <b>6,200</b>                         | <b>0</b>                              | <b>2,431</b>         | <b>(1,385)</b>              | <b>237,999</b>       | <b>5,720</b>                     | <b>47,175</b>               | <b>16,631</b>                       | <b>42,156</b>               | <b>0</b>                       | <b>0</b>        | <b>85,104</b> | <b>5,216,322</b>                         |
| <b>DEDUCTIONS</b>   |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               |  |
| Intergovernment expenditures                                      |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               | 3,800                                    |
| Trust remittance  | 21,775                        | 1,200                                | (357)                                 |                      |                             | 239,599              | 5,680                            | 30,163                      | 5,523                               | 198,293                     | 140,000                        | 1,445           | 68,946        | 5,730,457                                |
| <b>Total deductions</b>   | <b>21,775</b>                 | <b>1,200</b>                         | <b>(357)</b>                          | <b>0</b>             | <b>0</b>                    | <b>239,599</b>       | <b>5,680</b>                     | <b>30,163</b>               | <b>5,523</b>                        | <b>198,293</b>              | <b>140,000</b>                 | <b>1,445</b>    | <b>68,946</b> | <b>5,734,257</b>                         |
| <b>OTHER FINANCING SOURCES (USES)</b>                             |                               |                                      |                                       |                      |                             |                      |                                  |                             |                                     |                             |                                |                 |               |  |
| Operating transfers   | 0                             | 0                                    | 0                                     | 0                    | 0                           | 0                    | 0                                | 0                           | 0                                   | 0                           | 20,000                         | 0               | 0             | 20,000                                   |
| Revenues and other financing sources<br>over (under) expenditures | (2,427)                       | 5,000                                | 357                                   | 2,431                | (1,385)                     | (1,600)              | 40                               | 17,012                      | 11,108                              | (156,137)                   | (120,000)                      | (1,445)         | 16,158        | (497,935)                                |
| <b>Net Position at October 01, 2017</b>                           | <b>2,657</b>                  | <b>11,382</b>                        | <b>0</b>                              | <b>1,257</b>         | <b>5,950</b>                | <b>5,878</b>         | <b>0</b>                         | <b>18,903</b>               | <b>15,786</b>                       | <b>286,620</b>              | <b>140,000</b>                 | <b>5,003</b>    | <b>74,821</b> | <b>3,170,986</b>                         |
| <b>Net Position at September 30, 2018</b>                         | <b>230</b>                    | <b>16,382</b>                        | <b>357</b>                            | <b>3,688</b>         | <b>4,565</b>                | <b>4,278</b>         | <b>40</b>                        | <b>35,915</b>               | <b>26,894</b>                       | <b>130,483</b>              | <b>20,000</b>                  | <b>3,558</b>    | <b>90,979</b> | <b>2,673,051</b>                         |

See Independent Auditor's Report.

Single Audit Section

*September 30, 2018*



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Board of County Commissioners  
Bingham County, Idaho  
Blackfoot, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Bingham County, Idaho (the County) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements, and have issued our report thereon dated May 21, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County’s internal control. Accordingly, we do not express an opinion on the effectiveness of Bingham County, Idaho’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County’s financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Wipfli LLP". The signature is written in a cursive, flowing style.

Wipfli LLP  
CPAs and Consultants

Idaho Falls, Idaho  
May 21, 2019



**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

The Honorable Board of County Commissioners  
Bingham County, Idaho  
Blackfoot, Idaho

***Report on Compliance for Each Major Federal Program***

We have audited Bingham County, Idaho’s (the County) compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on the County’s major federal program for the year ended September 30, 2018. Bingham County, Idaho’s major federal program is identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

***Management’s Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its grant awards applicable to its federal programs.

***Auditor’s Responsibility***

Our responsibility is to express an opinion on compliance for each of Bingham County, Idaho’s major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination on Bingham County, Idaho’s compliance.

***Opinion on Each Major Federal Program***

In our opinion, Bingham County, Idaho complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2018.



## ***Report on Internal Control over Compliance***

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Bingham County, Idaho's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program as a basis for designing auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Wipfli LLP  
CPAs and Consultants

Idaho Falls, Idaho  
May 21, 2019

# Bingham County, Idaho

## Schedule of Findings and Questioned Costs Fiscal Year Ended September 30, 2018

### SECTION I - SUMMARY OF INDEPENDENT AUDITORS' RESULTS

#### Financial Statements

Type of auditor's report issued: Unmodified.

Internal control over financial reporting:

- Material weakness (es) identified? \_\_\_\_\_ Yes        X   No
- Significant deficiencies identified that are not considered to be material weaknesses? \_\_\_\_\_ Yes        X   No

Noncompliance material to financial statements noted? \_\_\_\_\_ Yes        X   No

#### Federal Awards

Internal control over major programs:

- Material weakness (es) identified? \_\_\_\_\_ Yes        X   No
- Significant deficiency(ies) identified that are not considered to be material weaknesses? \_\_\_\_\_ Yes        X   No

Type of auditor's report issued on compliance for major programs: Unqualified.

Any audit findings disclosed that are required to be reported in accordance with Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)?

\_\_\_\_\_ Yes        X   No

Identification of major programs:

CFDA Number(s)

Name of Federal Program or Cluster

15.226

Payment in Lieu of Taxes

Dollar threshold used to distinguish between type A and type B programs:

  \$  750,000  

Auditee qualified as low-risk auditee?

  X   Yes      \_\_\_\_\_ No

# **Bingham County, Idaho**

Schedule of Findings and Questioned Costs  
*Fiscal Year Ended September 30, 2018*

---

## **SECTION II - FINDINGS - FINANCIAL STATEMENT AUDITS**

None

## **SECTION III - FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT**

None

# Bingham County, Idaho

## Schedule of Expenditures of Federal Awards Fiscal Year Ended September 30, 2018

| Federal Grantor / Pass-through Grantor / Program Title  | Federal<br>CFDA Number | Disbursements/<br>Expenditures |
|---|------------------------|--------------------------------|
| <b>U.S. Department of Justice</b>   |                        |                                |
| Passed through the State of Idaho Department of Juvenile Corrections<br>Juvenile Justice and Delinquency Prevention | 16.540                 | 4,018                          |
| Total U.S. Department of Justice and Juvenile Correction  |                        | 4,018                          |
| <b>U.S. Department of the Interior</b>  |                        |                                |
| Direct program  |                        |                                |
| Payment in Lieu of Taxes  | 15.226                 | 715,872                        |
| Total U.S. Department of the Interior   |                        | 715,872                        |
| <b>U.S. Department of Transportation</b>  |                        |                                |
| Passed through the State of Idaho Department of Transportation  |                        |                                |
| State and Community Highway Safety  | 20.600                 | 46,591                         |
| Minimum Penalties for Repeat Offenders for Driving While Intoxicated  | 20.608                 | 10,694                         |
| National Priority Safety Programs   | 20.616                 | 15,459                         |
| Total U.S. Department of Transportation   |                        | 72,744                         |
| <b>U.S. Department of Homeland Security</b>   |                        |                                |
| Passed through the State of Idaho Military Division and Dept. of Parks  |                        |                                |
| Boating Safety Financial Assistance   | 97.012                 | 17,748                         |
| Disaster Grants Public Assistance   | 97.036                 | 195,525                        |
| Emergency Management Performance Grants   | 97.042                 | 44,306                         |
| Homeland Security Grant Program   | 97.067                 | 36,540                         |
| Total U.S. Department of Homeland Security  |                        | 294,119                        |
| Total Expenditures of Federal Awards  |                        | 1,086,753                      |

# Bingham County, Idaho

## Notes to Schedule of Expenditures of Federal Awards *Fiscal Year Ended September 30, 2018*

---

### **NOTE A BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the County under programs of the federal government for the year ended September 30, 2018. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance issued by the Office of Management and Budget (OMB). Because the schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position or changes in net assets of the County.

### **NOTE B SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting as described in Note A to the County's financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursements.

### **NOTE C INDIRECT COST RATE**

The County has elected not to use the 10% de minimis indirect cost rate allowed under Uniform Guidance.

### **NOTE D SUBRECIPIENTS**

The County has no subrecipients or subrecipient expenditures.

# Bingham County, Idaho

## Summary of Schedule of Prior Audit Findings *Fiscal Year Ended September 30, 2018*

---

**None**